U.S. DISTRICT COURT DISTRICT OF VERMONT FILED

1	UNITED STATES DISTRICT COURT			
2	FOR TH	2021 AUG -2 PM 3:	}8	
3	DISTRICT OF V	ERMONT	CLERK	_
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5	DAVID P. DEMAREST, an individual,	CASE NO: 2:2	21BEV 167 WEERK	
6	PLAINTIFF	(42 U.S.C. § 1	983)	
7		(42 U.S.C. § 1	983 Monell)	
8		Jury Trial Den	nanded	
9	V.			
10				
11	TOWN OF UNDERHILL,			
12	a municipality and charter town,			
13	SELECTBOARD CHAIR			
14	DANIEL STEINBAUER, as an			
15	individual and in official capacity, et al.			
16	AMENDING AS A MAT	TER OF COURSE	,	
17	Plaintiff respectfully submits the attach	ned Amended Comp	laint as a Matter	
18	of Course in accordance with Federal Rules of	of Civil Procedure R	ule 15 (a)(1)(B).	
19	In compliance with Local Rule 7(a)7, I	Plaintiff attempted to	contact opposing	
20	counsel; counsel for Defendant Town of Und	erhill and co-defend	ant town officials	
21	was unresponsive, counsel for Defendant Fro	ont Porch Forum did	not consent to the	
22	filing of an Amended Complaint, and counse	l for Defendant Jerio	cho Underhill	
23	Land Trust requested Plaintiff file an amended complaint before their response.			
24	Respectfully submitted this 2 <sup>nd</sup> day of August, 2021.			
25		D // D :1		
26 27		By: /s/: David		
27		David P Dema P.O. Box 144	irest, <i>Pro Se</i>	
28 29		Underhill, VT	05480	
29 30		(802)363-9962		
30 31		` /	ntmushrooms.com	
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Complaint for Violation of Civil Rights (Non-Prisoner) David P. Demarest 1 2 P.O. Box 144 Underhill, VT 05489 3 (802)363-9962 4 david@vermontmushrooms.com 5 6 7 Pro Se Plaintiff DAVID P DEMAREST 8 UNITED STATES DISTRICT COURT 9 10 FOR THE DISTRICT OF VERMONT 11 12 13 DAVID P. DEMAREST, an individual, CASE NO: 2:21-cv-167 **PLAINTIFF** (42 U.S.C. § 1983) 14 (42 U.S.C. § 1983 Monell) 15 Jury Trial Demanded 16 17 DEFENDANT TOWN OF UNDERHILL, a municipality and charter town, 18 DEFENDANT SELECTBOARD CHAIR DANIEL STEINBAUER, 19 20 as an individual and in official capacity, DEFENDANT BOB STONE, as an individual and in official capacity, 21 DEFENDANT PETER DUVAL, in official capacity, 22 DEFENDANT DICK ALBERTINI, as an individual and in official capacity, 23 DEFENDANT JUDY BOND, in official capacity. 24 DEFENDANT PETER BROOKS, in official capacity. 25 DEFENDANT SETH FRIEDMAN, in official capacity. 26 DEFENDANT MARCY GIBSON, as an individual and in official capacity, 27 DEFENDANT BARBARA GREENE, in official capacity, 28 DEFENDANT CAROLYN GREGSON, in official capacity, 29 DEFENDANT STAN HAMLET, as an individual and in official capacity, 30 DEFENDANT RICK HEH, as an individual and in official capacity, 31 DEFENDANT BRAD HOLDEN, as an individual and in official capacity, 32 DEFENDANT FAITH INGULSRUD, in official capacity, 33 DEFENDANT KURT JOHNSON, in official capacity, 34 DEFENDANT ANTON KELSEY, in official capacity, 35 DEFENDANT KAREN MCKNIGHT, as an individual and in official capacity, 36 DEFENDANT NANCY MCRAE, as an individual and in official capacity, 37 DEFENDANT MICHAEL OMAN, in official capacity, 38 DEFENDANT STEVE OWENS, as an individual and in official capacity, 39 Page 1 of 96

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Complaint for Violation of Civil Rights (Non-Prisoner) DEFENDANT MARY PACIFICI, in official capacity, DEFENDANT CLIFFORD PETERSON, as an individual and in official capacity, DEFENDANT PATRICIA SABALIS, as an individual and in official capacity, DEFENDANT CYNTHIA SEYBOLT, as an individual and in official capacity, DEFENDANT TREVOR SQUIRRELL, as an individual and in official capacity, DEFENDANT RITA ST GERMAIN, as an individual and in official capacity, DEFENDANT DAPHNE TANIS, as an individual and in official capacity, DEFENDANT WALTER "TED" TEDFORD, as an individual and in official capacity, DEFENDANT STEVE WALKERMAN, as an individual and in official capacity, DEFENDANT MIKE WEISEL, as an individual and in official capacity, DEFENDANT BARBARA YERRICK, in official capacity, DEFENDANT FRONT PORCH FORUM, INC, ("FPF") as a Public Benefit Corporation fairly treated as acting under color of law due to past and present factual considerations while serving the traditional governmental role of providing "Essential Civic Infrastructure" ranging from the distribution of public meeting agendas to the coordination of civilian natural disaster relief efforts DEFENDANT JERICHO UNDERHILL LAND TRUST, ("JULT") as Non-Profit Corporation fairly treated as acting under color of law due to past and present factual considerations and a special relationship willfully participating in and actively directing acquisition of municipal property by the Town of Underhill FIRST AMENDED COMPLAINT FOR VIOLATION OF CIVIL RIGHTS (Non-Prisoner Complaint)

1. In violation of the Fifth Amendment, Defendants the Town of Underhill and a clique of Defendant individual town officials, acting both individually and in collusion under color of law, have recently succeeded in their long-term goal of maliciously rescinding all prior implicit and explicit promises made by The Town of Underhill to Plaintiff for reasonable access to and use of his domicile and over 50 acres of surrounding private property.

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- 2. In the furtherance of the above goal, Defendant Town of Underhill and town officials named in the present complaint have also acted under color of law to discriminate against Plaintiff in multiple ways including: censoring and misrepresenting protected speech (including preventing factual evidence from ever being incorporated into the legal record in prior state litigation), intentionally and relentlessly retaliating against protected speech, obstructing the right to petition multiple times, willfully acting with deliberate indifference to necessary structural and procedural due process legal protections, and violating Plaintiff's substantive due process rights in flagrant violation of the First, Ninth, and Fourteenth Amendments.
- 3. The degree of deceit, fraud, and obstruction above named Town of Underhill officials have *willfully* perpetuated in a Kafkaesque maze of non-chronological appellate-style reviews of Defendants Town of Underhill' administrative decisions over the span of 12 years of Vermont state court litigation emphasizes allegations against the Town of Underhill and Town of Underhill officials presently named.
- 4. Most notably to present claims, the Town of Underhill and Town of Underhill officials have obstinately continued to falsely claim the Town of Underhill reclassified a segment of TH26 in 2001; this assertion was originally a contentious claim due to well established law, but Defendant Town of

- Underhill and Town of Underhill officials have continued to *willfully* make this *false claim* in court for over a decade despite the Vermont Superior Court's ruling dated May 31, 2011, which was not appealed (Docket No S0234-10 CnC), and persistently remained willfully indifferent to County Road Commissioner findings of fact.
- 5. The above stated civil rights violations have been exasperated by the special self-dealing relationship and decision-making authority the Jericho Underhill Land Trust has in the Town of Underhill's determination which properties the Town of Underhill will acquire from willing sellers and which property, such as Plaintiff's, the Town of Underhill will take without compensation.
- **6.** The above stated civil rights violations have also been exasperated by Defendant Front Porch Forum Inc. willingly participating in the censorship of Plaintiff's protected speech from their *Essential Civic Infrastructure* which is presently used for traditional governmental functions ranging from the posting of public meeting agendas to the coordination of citizens involved in disaster relief efforts.

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Complaint for Violation of Civil Rights (Non-Prisoner) 1 **JURISDICTION** 7. The federal rights asserted by Plaintiff are enforceable under 2 42 U.S.C. § 1983. 3 8. This Court has jurisdiction over these claims under 28 U.S.C. §§ 1331, 4 1343(a)(3) and has the authority to grant declaratory and injunctive relief 5 under 28 U.S.C. § 2201-2202 and Fed. R. Civ. P. 57 and 65. 6 **VENUE** 7 9. Venue is proper in the District of Vermont under 28 U.S.C. § 1391(b) since 8 Plaintiff and majority of Defendants are residents of this judicial district. 9 10. All the actions and inactions by Defendants giving rise to all causes of action 10 occurred within this judicial district. 11 **PARTIES** 12 11. THE TOWN OF UNDERHILL, P.O. Box 120, Underhill, VT 05489, 13 a municipality and charter town of The State of Vermont. 14 12.DANIEL STEINBAUER, 52 Range Road, Underhill VT 05489. 15 Current Underhill Selectboard Chair and Justice of the Peace (and former 16 Underhill Conservation Commission Member), as an individual and in official 17 capacity. 18

Complaint for Violation of Civil Rights (Non-Prisoner) 1 13.BOB STONE, 54 River Road #A, Underhill VT 05489, current Underhill Selectboard Member, as an individual and in official capacity. 2 14.PETER DUVAL, 25 Pine Ridge Rd, Underhill VT 05489, current Underhill 3 4 Selectboard Member, in official capacity. (The following Defendants are listed alphabetically by last name) 5 15.DICK ALBERTINI, 66 Kiln Rd, Essex Junction, VT 05452, former Underhill 6 Conservation Commission Member and former Underhill Planning 7 Commission Chair, as an individual and in official capacity. 8 16.JUDY BOND, 435 Cilley Hill Rd, Underhill, VT 05489, former Underhill 9 Conservation Commission Member and former Underhill Planning 10 Commission Member, in official capacity. 11 17.PETER BROOKS, 71 Beacon St #2, Somerville, MA 02143, former Underhill 12 Selectboard Member, in official capacity. 13 18.SETH FRIEDMAN, 139 Pleasant Valley Rd, Underhill VT 05489, former 14 Underhill Selectboard Member (and current Underhill Recreation Committee 15 Member), in official capacity. 16 19.MARCY GIBSON, 50 New Rd, Underhill, VT 05489, former Jericho 17 Underhill Park District member, as an individual and in official capacity. 18 20.BARBARA GREENE, 80 Commons Rd, Williston, VT 05495, former 19 Underhill Conservation Commission Member, in official capacity. 20

Complaint for Violation of Civil Rights (Non-Prisoner) 21. CAROLYN GREGSON, 99 Pleasant Valley Rd, Underhill, VT 05489, former 1 Underhill Town Administrator, in official capacity. 2 22.STAN HAMLET (deceased), former Underhill Selectboard Member, as an 3 individual and in official capacity. 4 23.RICK HEH, 52 Kelley Rd, Underhill, VT 05489, former Underhill 5 Selectboard Member and former Highways Infrastructure and Equipment 6 7 Committee (HIEC) member, as an individual and in official capacity. 24.BRAD HOLDEN, 60 Covey Rd, Underhill, VT 05489, Interim Underhill 8 Town Administrator and former Underhill Selectboard Member and 9 professional surveyor for the Town, as an individual and in official capacity. 10 25. FAITH INGULSRUD, 50 Clymer St, Burlington VT 05401, former Underhill 11 Conservation Commission Member, in official capacity. 12 26.KURT JOHNSON, 45 Mt Vista Rd, Underhill, VT 05489, former Underhill 13 Selectboard Member and current Chair of Infrastructure Committee 14 (synonymous with HIEC), in official capacity. 15 27. ANTON KELSEY, 200 Pleasant Valley Rd, Underhill, VT 05489, Underhill 16 Recreation Committee Chair, in official capacity. 17 28.KAREN MCKNIGHT, 164 Beartown Rd, Underhill, VT 05489 Underhill 18 Conservation Commission Chair and Development Review Board, and former 19 Trails Committee Member, as an individual and in official capacity. 20 Page 9 of 96

Complaint for Violation of Civil Rights (Non-Prisoner) 29.NANCY MCRAE, 599 Pleasant Valley Rd, Underhill, VT 05489, Underhill 1 Conservation Commission member and former Trails Committee Member, as 2 an individual and in official capacity. 3 30.MICHAEL OMAN, 191 Pleasant Valley Road, Underhill, VT 05489, former 4 Underhill Planning Commission Member, in official capacity. 5 31.STEVE OWENS, 180 River Road, Underhill VT 05489, former Underhill 6 Selectboard Member, as an individual and in official capacity. 7 32.MARY PACIFICI, (deceased), former Underhill Conservation Commission 8 Member, in official capacity. 9 33.CLIFFORD PETERSON, 1226 E Hyde Park Blvd Apt 1, Chicago, IL 60615, 10 former Underhill Selectboard Member, as an individual and in official capacity 11 34.PATRICIA SABALIS, 609 Irish Settlement Rd Apt A, Underhill, VT 05489, 12 former Underhill Selectboard Member and current Justice of the Peace, as an 13 individual and in official capacity. 14 35.CYNTHIA SEYBOLT, 150 Hawthorn Dr, Shelburne, VT 05482, former 15 Underhill Conservation Commission Member and former Underhill Planning 16 17 Commission Member, as an individual and in official capacity. 36.TREVOR SQUIRRELL, 15 Snyder Rd, Underhill, VT 05489, former 18 Underhill Conservation Commission Chair and former Underhill Planning 19 Commission Member, as an individual and in official capacity. 20 Page 10 of 96

Complaint for Violation of Civil Rights (Non-Prisoner) 1 37.RITA ST GERMAIN, 18 Tupper Rd, Underhill, VT 05489, former Underhill Conservation Commission Member, as an individual and in official capacity. 2 38.DAPHNE TANIS, 359 Irish Settlement Rd, Underhill, VT 05489, Underhill 3 Conservation Commission Member, as an individual and in official capacity. 4 39. WALTER "TED" TEDFORD, 20 Beartown Rd, Underhill, VT 05489, former 5 Underhill Selectboard Member, as an individual and in official capacity. 6 40.STEVE WALKERMAN, 5631 Dorset St, Shelburne, VT 05482, former 7 Underhill Selectboard Member, as an individual and in official capacity. 8 41.MIKE WEISEL, 626 Irish Settlement Rd, Underhill, VT 05489, Underhill 9 Infrastructure Committee Member, as an individual and in official capacity. 10 42.BARBARA YERRICK, 64 Krug Rd, Underhill, VT 05489, former Underhill 11 Conservation Commission Member, in official capacity. 12 43.FRONT PORCH FORUM, INC ("FPF"), P.O. Box 73, Westford, VT 05494, a 13 publicly funded Public Benefit Organization which provides the traditional 14 governmental function of "Essential Civic Infrastructure in Vermont." 15 44. JERICHO UNDERHILL LAND TRUST ("JULT"), P.O. Box 80, Jericho, VT 16 05465, an organization which currently claims 501(C)(3) status and receives 17 substantial support and legal authority from a special relationship with the 18 Towns of Underhill and Jericho; trustees, donors, members and family 19

members of JULT include Defendants named in paragraphs 12, 15, 18, 19, 20, 22, 25, 28, 29, 32, 35, 36, 40, 41 above.

45. Due to a lack of transparency within the governance of Defendant Town of Underhill, discovery is necessary to determine if individual capacity claims should be added to Defendant town officials presently only named in their official capacity and to potentially substantiate addition of other parties.

## **GENERAL ALLEGATIONS**

- 46.Defendants Town of Underhill, Stan Hamlet, Peter Brooks and former

  Underhill selectboard member Bob Pasco (not presently named as a

  Defendant) changed Plaintiff's property code from "NR-144" to "FU-111"

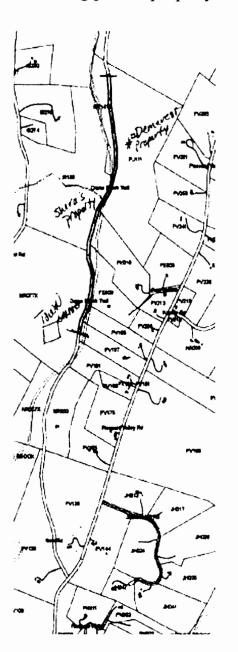
  after Plaintiff purchased NR-144 in reliance upon an attorney's review of the land records and built his domicile trusting the explicit promises made by

  Defendants Town of Underhill and Stan Hamlet for reasonable ongoing future access to NR-144.
- 47. After years of *willfully* refusing to provide *any* reasonable maintenance to the central segment of Town Highway 26 (TH26) under the guise of budgetary constraints (even though the Town was receiving state funding to maintain the entire class III segment), Defendants Town of Underhill, Daniel Steinbauer, Steve Owens, Trevor Squirrell, Steve Walkerman and others acting under color

of law and outside of public awareness officially sought legal advice in a letter dated October 8, 2009 to determine "if there is any way the Town could rescind the access" which Plaintiff was previously promised *and* actively utilizing for access to Plaintiff's domicile and surrounding private property.

spatial layout of Plaintiff's property and surrounding properties; the segment of TH26 between the two hand-drawn lines is the segment which an October 8, 2009 letter expressed the desire to *rescind* Plaintiff's access, and the small mark on the road next to "Shera's property" was the factual transition between Class III and Class IV road prior to the 2010 New Road Reclassification.

49.Plaintiff has engaged in protected speech
advocating Selectboard members and other
Town Officials recuse themselves when they
have a Conflict of Interest, and explicitly
stated observations of problems within



Underhill's governance for over 16 years; publishing the above-mentioned Page 13 of 96

Complaint for Violation of Civil Rights (Non-Prisoner) 1 October 8, 2009 letter, with Plaintiff's factual commentary, in the February 20, 2 2014 edition of the Mountain Gazette is one example of Plaintiff's protected speech which inspired further malicious and gratuitous retaliation in violation 3 of Plaintiff's First Amendment rights. 4 50. The past Vermont court decisions based upon an appropriate standard of 5 judicial review for issues presently raised and genuine facts (as opposed to the 6 portions of the prior state litigation legal record riddled with intrinsic and 7 extrinsic fraud) are: 8 A. The un-appealed Vermont court decision May 31, 2011 (Docket No 9 S0234-10, which found Defendants' claim that a 2001 New Road 10 Reclassification had occurred was in fact entirely invalid), 11 B. The findings of Chittenden County Road Commissioners for Docket 12 No 234-10 CnC (Dated June 26, 2013, "Repairs are to consist of those 13 repairs recommended by petitioner, consulting engineer, John P. 14 Pitrowski, P.E., as set forth in a letter to petitioners' counsel dated 15 November 21, 2012..."). 16 C. Despite the Road Commissioners finding entirely in favor of Plaintiff, 17 they still did not take into account all relevant historical facts, such as 18 a prior Town of Underhill Road Foreman's factual knowledge and the 19 malicious intentions of a clique of Town Officials which is self-20

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Complaint for	Violation	of Civil	Rights	(Non-Prisoner)
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evident from over 20 years of public meeting minutes, which were never allowed into the record.

- 51. Plaintiff has credible knowledge, belief, and personal experience that individually named Defendants acted with willful indifference or malicious intentions, or both, towards Plaintiff's civil rights; factual documentation and recordings of public meetings and hearings in which town officials presently sued in their individual capacity demonstrated demeanor characteristic of outright animosity towards Plaintiff while choosing to make specific actions and inactions which were reasonably knowable to cause harm to Plaintiff.
- 52. Due to Defendant Town of Underhill violations of Vermont Open Meeting

  Law, discovery it is essential to determine if town officials either only named
  in their official capacities or not presently named were acting primarily due to

  Defendant Town of Underhill official policies and practices, or if the addition
  of individual capacity claims is warranted due to a deliberate indifference to

  Plaintiff's civil rights, or acting with malicious intentions, or both.

## **General Chronology of Facts Relevant to The Present Claims**

- 53.Defendant Town of Underhill and town officials involved in the Selectboard and Underhill Conservation Commission in Spring of 2002 wanted the prior owner of Plaintiff's property to *donate* parcel NR-144 to the Town, as the prior owner (the Shakespeare's) had already done with parcel NR-141x.
- 54. The preceding statement is based in part by the Selectboard meeting minutes submitted by Defendant Peter Brooks dated April 11, 2002, which state:

  The UCC would like to have town buy the Shakespeare land. There is no penalty for them to give it to the town.
- 55.Plaintiff met with Defendants Town of Underhill, Stan Hamlet, and Carolyn Gregson *prior to* the purchase of NR-144; meeting minutes failed to record the entirety of the promises officially made to Plaintiff by Defendants Town of Underhill and Stan Hamlet.
- 56.As a matter of incontestable fact, Plaintiff had already built a domicile, and the Defendant Town of Underhill presently continues to retain the property code "NR-141x" for the property opposite a *northern* portion of Plaintiff's property despite changing Plaintiff's lot code from NR-144 to FU-111.

<sup>&</sup>lt;sup>1</sup> Plaintiff personally built a domicile under a New Dwelling Permit (B02-41) which was approved for property code "NR-144" on July 1, 2002 with the inherent municipal promise of reasonable access combined with the reasonable expectations of privacy living in the middle of over 50 acres of *private* property.

57. On October 8, 2009, after years of refusing to conduct reasonable and necessary maintenance to the central segment of TH26, Defendants Town of Underhill, Daniel Steinbauer, Steve Owens, Trevor Squirrell, Steve Walkerman and others acting under color of law but outside of public awareness officially responded to Plaintiff's good-faith efforts to find solutions to their willful creation of access problems (which even included the inconsistent placement of boulders in the way of Plaintiff's access), and environmental problems, by seeking legal advice on how to "rescind" Plaintiff's previously promised access, instead of considering a grant which Plaintiff suggested to preserve all reasonable public uses and private uses while protecting the environment for approximately \$1,600.

58.Plaintiff retained legal counsel in a timely-manner, in order to protect what was once a clearly recognized legal property right; what followed should have been a very straightforward legal process under Rule 74 since the claimed 2001 New Road reclassification was *invalid*, and the Road Commissioners agreed with all the recommendations made by the engineers retained by Plaintiff and two former co-litigants in the past Notice of Road Insufficiency appeals *and* officially opposed the use of a *sua sponte* 2010 New Reclassification to circumvent a first-filed notice of insufficiency.

59.Plaintiff asserts the documented actions of Defendants Town of Underhill,
Daniel Steinbauer, Steve Owens, Trevor Squirrell, Steve Walkerman, Marcy
Gibson, Karen McKnight, Stan Hamlet, and others acting under color of law
but outside of public awareness demonstrates knowledge, that Town Highway
26 (also known to as "TH26" / "New Road" / Fuller Road / "Crane Brook
Trail" / "Old Dump Road"), in accordance with clearly established law, was a
Class III / Class IV Town Highway connecting Irish Settlement Road to the
North with Pleasant Valley Road to the South until the 2010 New Road
reclassification; the entire impetus behind the 2010 New Road reclassification
was a willful intent of the Town of Underhill, and Defendant town officials
which held positions of governmental authority at that time, to violate
Plaintiff's procedural due process rights.

60. Approximately 12 years of preceding Vermont state court proceedings document Defendant Town of Underhill, and Defendant town officials sued in their individual capacity, decision to willfully deceive the Vermont state courts by misrepresenting or censoring relevant facts and creating frivolous debates of clearly known facts or interjecting immaterial facts.

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Complaint for Violation of Civil Rights (Non-Prisoner) 61. Five examples of the preceding statement in the state court records involving Plaintiff (and former co-litigants) against Defendant Town of Underhill are: 62. The persistence of references to a 2001 New Road reclassification for about a decade after the final ruling which stated 2001 reclassification effort was invalid, 63. Stating the portion of New Road between Pleasant Valley Road and the Town Garage was paved as an uncontested fact, 64. Frivolously denying of the Town of Underhill had previously installed culverts and provided general maintenance of the central segment of TH26, despite the *entire town* once using TH26 to access public landfills, 65. Censorship of a factual lack of any legitimate justification for the sustained refusal to spend a mere \$1,600 to replace a failed culvert along Plaintiff's prior road frontage, or help to remove litter and illegally dumped items from the Town right of way, and 66. Prior Vermont Supreme Court Oral Arguments emphasis on Plaintiff's home being "off-grid" as a rationale for Defendant's actions and inactions. 67. As of February 26, 2021, after ~12 years of litigation in Vermont state courts,

Defendant Town of Underhill succeeded in officially rescinding the vast majority of the past, present, and prospective future uses and enjoyment of Plaintiff's property.

Complaint for Violation of Civil Rights (Non-Prisoner) Supreme Court of Vermont Decision: 22 A.3d 500 (Vt. 2011), 10-165, 1 Ketchum v. Town of Dorset 2 Results in an Unconstitutional Interpretation of Vermont Law and de facto 3 Structural Due Process Violation and is Contrary to Federal Precedent 4 68. The Ketchum decision states, 5 We also reject plaintiffs' argument that we must read the requirement into 6 the statute to avoid an absurd and irrational result. We cannot say that it is wholly irrational for the Legislature to choose to have a different standard of 8 review for the selectboard's decision to reclassify a town highway than for 9 the altering, laying out or resurveying of a highway. All of the latter 10 decisions implicate a town's eminent domain power because they may 11 require a taking of land abutting the town highway. In contrast, downgrading 12 a road does not involve a taking. 13 69. Plaintiff asserts it would be difficult to imagine a set of factual circumstances 14 better able to conclusively prove the Ketchum decision results in clear legal 15 error, and an unconstitutional judicial interpretation of Vermont law, than the 16 reclassification (more accurately defined as a conversion) of a Class III or 17 Class IV Town Highway into an unmaintained Legal trail. 18 70. The Town of Underhill has altered and subsequent taken Plaintiff's prior 19 20 reasonable access and the 2010 New Road Reclassification constituted a categorical taking of Plaintiff's reversionary property rights. 21 71. The Town of Underhill has willfully achieved a taking of the vast majority of 22 Plaintiff's previously clearly recognized bundle of private property rights 23 above the categorical taking of reversionary rights. [As this Court deems just 24 Page 20 of 96

Complaint for Violation of Civil Rights (Non-Prisoner) 1 and proper, other property owners abutting the 49.5 foot wide "Legal Trail" portion of the TH26 corridor should be permitted to join the relevant cause of 2 action for compensation of their lost reversionary property rights.] 3 4 72. Plaintiff asserts, due to *Ketchum*, interested persons in Vermont are now denied the procedural due process afforded a Rule 74 appeal when a 5 municipality refuses to conduct reasonable levels of road maintenance (even if 6 it is to the extreme degree of altering a Town Highway by refusing to replace 7 failed bridges or culverts), or when converting a Town Highway usable by all 8 9 into a recreational trail which rescinds prior landowner access and property rights by reclassifying a segment of Class III or Class IV Town Highway into a 10 49.5 foot wide "Legal Trail." 11 73. Plaintiff asserts Rule 75 appeals are so heavily deferential to municipal 12 administrative decisions that, as a matter of law, a structural due process 13 violation occurred when Defendants Town of Underhill, Daniel Steinbauer, 14 Steve Owens, and Steve Walkerman committed intrinsic and extrinsic fraud in 15 Vermont courts. 16 74. Plaintiff asserts Defendants Town of Underhill, Daniel Steinbauer, Steve 17 Owens, and Steve Walkerman violated the procedural due process right to an 18 impartial decision of Plaintiff and numerous other interested persons by 19 conducting the 2010 New Road Reclassification willfully ignoring both the 20

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Complaint for Violation of Civil Rights (Non-Prisoner) option to discontinue the segment and the significant opposition of interested 1 persons and the public at large. 2 75. Plaintiff asserts Defendant Town of Underhill was able to create its own legal 3 record to undergo administrative review for the 2010 New Road 4 Reclassification; numerous glaring facts indicative of municipal actions and 5 inactions which could reasonably be considered evidence of the Town of 6 Underhill acting arbitrarily, capriciously, maliciously, and outright 7 vindictively, were never incorporated into preceding state court legal records. 8 76. Numerous portions of the legal record contained in preceding state litigation 9 are so severely prejudiced by misconduct of Defendant Town of Underhill, and 10 town officials presently sued in their individual capacity, so as to serve as little 11 more than a very compelling reason to issue Declaratory relief involving the 12 precedent Vermont courts set in Ketchum, since as was succinctly stated: 13 The court's role is to determine if there is adequate evidence to support the 14 Selectboard's decision. The court reviews only the record below without 15 new evidence. There is no fact-finding. It is an appellate-style review of an 16 administrative decision. 17 77. Defendant Town of Underhill and town officials presently sued in their 18 individual capacities have received a windfall level of unchecked 19 governmental authority to use executive actions and concurrent willful 20 extrinsic and intrinsic fraud to violate Plaintiff's procedural due process rights. 21

78. The Ketchum interpretation of Vermont law has already inspired Defendants

Town of Underhill, Dan Steinbauer, Bob Stone, and Peter Duval, to begin

prospecting the development of other recreational destinations at the cost of

other local landowners and it is still to be determined if a landowner supported

discontinuance of an unmaintained Class IV segment of Butler Road which

has not been maintained for decades will ever occur, or if it will eventually be

reclassified into a trail against the will of over 15% of Underhill's voters.

### **Enrichment of Town Officials by Taking of Other's Property Value**

- 79. Plaintiff asserts as an uncontestable fact that the location of the Town's Highway Department's garage on TH26 made it very reasonable to maintain the entire length of TH26 between Pleasant Valley Road and Irish Settlement Road.
- 80.Plaintiff has credible evidence there was *never* a compelling justification for Defendant Town of Underhill to stop maintaining any segment of TH26 between Pleasant Valley Road and Irish Settlement Road.
- 81. Plaintiff asserts knowledge and belief the *willful refusal* to replace culverts on the central section of TH26 *created* environmental problems.
- 82. As depicted in Table 1, The Town of Underhill's appraisals of properties on and near TH-26 demonstrate the disproportionate negative financial impact of

	Complaint for Violation of Civil Rights (Non-Prisoner)
1	the taking of Plaintiff's property compared to nearby real estate values and the
2	elimination of a reasonable investment backed return and appreciation in
3	comparison to surrounding properties.
4	83. Named Defendants financially benefiting from being an optimal proximity to a
5	free public trail (the converted segment of TH26) and the "Crane Brook
6	Conservation Area" are underlined in Table 1.
7	84.Defendants Dick Albertini and Marcy Gibson are two of the most notable
8	examples of Underhill Officials which significantly profited from a completed
9	subdivision process which was dramatically easier than the Town of
10	Underhill's response to Plaintiff's efforts to obtain a preliminary access
11	permit.

Table 1	2019 Assessment <sup>2</sup> Exclusive Of Improvements			(Named Defendants Are Underlined) (Properties Are Listed North To South)	
Parcel ID	Acres Parcel \$ \$Acre		\$ Acre	Ownership	
IS-359	10.02	\$117,800	\$11,756	Walter and <u>Daphne (UCC Member) Tanis</u> <sup>3</sup>	
FU-11	3.4	\$87,400	\$25,705	Jessica Butler and Jeremy Rector	
FU-12x	0.33	\$23,000	\$69,697	Town of Underhill	
FU-23	7.5	\$100,000	\$13,333	John and Tammy Viggato	
FU-49	49.5	\$162,900	\$3,291	Trust for Jeff and Angela Moulton (formerly co-litigant with plaintiff)	
FU-54X	17	\$127,300	\$7,488	Town of Underhill	
FU-57	122.4	\$267,600	\$2,186	Jonathan and Lisa Fuller (formerly co-litigant with plaintiff)	
FU-111	51.64	\$108,000	\$2,091	David Demarest	
NR-141x	10.19	\$122,100	\$11,982	Town of Underhill <sup>4</sup>	
NR-50	8.98	\$114,600	\$12,762	Marcy Gibson (JUPD and JULT member)	
NR-48	3.77	\$98,600	\$26,154	Kevin Gibson (Marcy Gibson's son)	
NR-3	30.3	\$163,100	\$5,383	John and Denise Angelino	
PV-200	24	\$170,000	\$7,083	Anton (Recreation Committee Chair) and Amy Kelsey	
PV-139 (with frontage opposite NR-3)	30	\$207,100	\$6,903	Trust of Seth Friedman (current Recreation Committee and former Selectboard member) and Allison Friedman (JULT member)	
PV-109 <sup>5</sup>	25.02	\$526,0006	\$21,023	Dick (former UCC and Planning Commission member) and Barbara Albertini (JULT members)	

<sup>&</sup>lt;sup>2</sup> Plaintiff has knowledge and belief the assessment process is not always accurate, fair, *or* impartial; there are multiple intentional errors in many Town of Underhill public records (such as listing Plaintiff's home as a "camp," as opposed to Plaintiff's domicile, and previously deleting records of the culvert inventory on a segment of TH26/New Road/Fuller Road/Crane Brook Trail). Despite this caveat, Defendant Town of Underhill assessments recognize the dramatic devaluation of Plaintiff's property compared to nearby properties that are similarly situated. <sup>3</sup> With a home located near northern terminus of TH26, Plaintiff asserts both Daphne and Walter Tanis have previously trespassed on Plaintiff's posted property. Defendant Daphne Tanis, while acting in her official capacity, has stated that "you need to be more open-minded" in reference to the public use of Plaintiff's property for free. <sup>4</sup> Opposite Plaintiff's property and donated to Town by the prior owner of NR-144 less than 5 years before prior landowners opposed the unappealable and therefore entirely fictional 2001 New Road Reclassification. Opposition

was summarized in Selectboard meeting minutes simply as a "Rehash of past arguments."

<sup>5</sup> PV-109 is now a 5-lot subdivision which provided substantial personal profit for Dick and Barbara Albertini.

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#### **Accrual Date of February 26, 2021**

83	5. An accrual date of February 26, 2021 for present claims is supported by
	Justice Robinson's well-reasoned dissenting opinion of the most recent prior
	state court proceeding:

Moreover, the claims in this case and the challenge to the 2010 reclassification decision in no way form a convenient "trial unit." Restatement (Second) of Judgments § 24(2). This is due both to the distinct procedural postures of the claims, and the divergent legal and factual predicates. With respect to the first point, because Demarest I was a Rule 75 appeal of a municipal 18 decision, the trial court reviewed the Town's reclassification decision on the record. It did not hold an evidentiary hearing to determine whether the Town's decision comported with the applicable law. And its standard of review was accordingly deferential to the Town. For purposes of analyzing claim preclusion, a Rule 75 appeal is thus very different from a freestanding claim initiated in court by a plaintiff. Plaintiff could not have litigated the claims at issue in this case in the context of the 2010 municipal reclassification proceeding. And on appeal to the trial court, if plaintiff had sought to interject a claim asserting a private right of access to future subdivided lots, the court's analysis would have been effectively, if not formally, bifurcated: the court would have decided the reclassification issue based on a previously established municipal record, and it would have evaluated the private-access claims on the basis of a record developed during the superior court proceeding and presented through summary-judgment motions or an evidentiary hearing. Procedurally, there would have been virtually no overlap in the trial court's resolution of the Rule 75 appeal on the one hand, and plaintiff's individual claims on the other.

86.Plaintiff asserts Defendant Town of Underhill and Defendant Town Officials' pattern of invidious delays, obstruction, and discriminatory decision-making has been strategically perpetuated precisely because they *knew* there was a

lack of any legally permissible justification for their intentions, or their subsequent actions and inactions.

# Substantiation of Monell claims against Town of Underhill includes:

- 87. Plaintiff has documentation, knowledge, substantiated belief, and personal experience Defendants' malicious disregard for the Constitutional protections of the First, Fifth, Ninth, and Fourteenth Amendments (as well as the Vermont Constitution and Vermont Open Meeting Laws) is heavily entrenched within the culture, and patterns and practices, of the Town of Underhill's governance.
- 88. Plaintiff references the Repa Road Litigation over landowner access rights, notably this litigation was involving efforts to deny landowner rightful access to private property and issues surrounding purported trails; as a matter of historical fact Repa Road previously continued into Westford as Goodrich Road, and a Class IV segment of Repa Road was upgraded to Class III road.
- 89.Plaintiff references Defendants' use of executive sessions and legal advice on ways to obstruct the wishes of landowners and over 15% of Underhill's registered voters who signed a landowner-backed petition to *discontinue* a Class IV segment of Butler Road (TH11), instead of *reclassifying* the segment into a Legal Trail (which would personally benefit Defendant Pat Sabalis).

90.Plaintiff references Underhill v Blais Litigation, which involved a landowner with property near Defendant Karen McKnight's home, and may have been predicated upon the tradition of Underhill Officials willful misrecording or deleting public records with an intent to later *rescind* prior promises similar to Plaintiff's experience.

- 91. Plaintiff references legal issues involving Lyn DuMoulin in Spring of 2002.
- 92. Plaintiff asserts *extreme* biases in what grants are, and are not, applied for and how those grants and the entire municipal budget is used (for instance, the improvement of the intersection of New Road and Pleasant Valley Road to support the desired purchase of Defendant Dick Albertini's property for a gravel pit and the Town of Underhill acting as a fiscal agent for a local church to receive a \$60,000 grant, which is hoped to enable a local church to obtain ~2 acres of land functionally for *free*, even though Defendants obstinately refuse to apply for a grant to replace a culvert on Plaintiff's former road frontage).
- 93.Plaintiff references the Dumas Road and Roaring Brook situation as further demonstration how many *willful* procedural difficulties Defendants can create for a resident despite going to *extreme* efforts to assist others, such as seeking legal advice on how to go against 23 V.S.A. Section 1007 if the *right people*

Complaint for Violation of Civil Rights (Non-Prisoner) request a speed limit lower than a State of Vermont professional speed study 1 recommends. 2 94. Plaintiff has personal knowledge and experience of numerous instances in 3 which Town officials ignore clear Conflicts of Interest in ways which have 4 violated the procedural due process rights of numerous residents. 5 95. Plaintiff has credible knowledge and belief of the Town of Underhill has acted 6 and refused to act in other situations which have caused civil rights violations 7 to residents which are not currently listed in this complaint. 8 Official Policies and Patterns and Practices Relevant To Present Case 9 96. Present Monell claims against the Defendant Town of Underhill are also 10 substantiated by Defendant Town of Underhill pattern and practice of 11 sustained willful intentions, actions, and inactions over the span of over 20 12 years focused upon purloining landowner property rights along TH26. 13 97. Public records, and missing public records, document Defendant Town of 14 Underhill willfully engaging in an ongoing pattern of censorship and 15 16 misrepresentation of the public record (since at least 2001) and legal record (since at least 2009). 17 98.In an email dated 10/26/2020, The Underhill Town Clerk, claimed, in part: 18 The only minutes in digital format are the ones on the website. Nothing else. 19 The rest of the minutes are in paper form here at town hall. 20 Page 29 of 96

Complaint for Violation of Civil Rights (Non-Prisoner) 99. Plaintiff asserts credible knowledge and belief Defendant Town of Underhill willfully and perfidiously removed incriminating public records from the Town of Underhill website as a way to manipulate the public record, interfere with Plaintiff's reasonable access to public records, and functionally defame Plaintiff's character because the public at large is denied reasonable access to public records which were previously readily available on the Town's website and the entire history is necessary to form an accurate opinion on Plaintiff's past and present litigation against Defendant Town of Underhill. 100. As of the date of the filing of the Original Complaint, the Town of Underhill Website has: A. Development Review Board meeting minutes available for free download on the Town's website all the way back to January 2007, B. Planning Commission Meeting Minutes available for free download on the Town's website all the way back to January 2009 C. The Underhill Trails Handbook, "adopted by the Selectboard as a best practice manual on September 22, 2009" is available to download. D. Selectboard Meeting Minutes only after January 2012, and

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- E. Underhill Conservation Commission Minutes only after to April 2016.

101. Plaintiff engaged in *multiple years* of efforts to obtain fair treatment from Town of Underhill officials, including Plaintiff's efforts as a member of the Underhill Trails Committee, *prior to* the above referenced October 8, 2009 letter seeking legal advice on how to *rescind* prior promises made to Plaintiff and ensuant litigation.

- 102. Due to the public nature of litigation against a resident's local town government, the selective removal of public records, which were previously readily available on the Town of Underhill official website, and intentionally vague or misrepresentative meeting minutes has materially harmed both Plaintiff's local reputation and on-line reputation by censoring an accurate history of the events that caused past and present litigation.
- 103. Plaintiff asserts an example of a record which would be publicly exonerating to Plaintiff's personal and professional reputation, while simultaneously politically harming and incriminating for Defendants Town of Underhill and town officials involved in the October 9, 2009 Selectboard meeting, is the fact minutes on that date reference the October 8, 2009 letter which sought to rescind Plaintiff's prior access vaguely as, "Crane Brook Trail: Chris has sent a letter to Vince." in the very same meeting the Better Back Roads Grant program was discussed and the Underhill Trails Handbook was about to have a press release.

104. The public record should properly document Plaintiff spent considerable personal time participating in drafting the Underhill Trails Handbook as a Trails Committee member in a good faith effort to find solutions to problems caused by Defendant Town of Underhill's refusal to provide appropriate municipal maintenance to public roads and trails combined with numerous trail users causing problems for landowners; at present Defendant Town of Underhill *still* refuses to follow these outlined best management practices.

#### Substantiation of Claims Specific to First and Second Causes of Action

105. The staying of Plaintiff's first-filed road maintenance case for *years* allowed the Town of Underhill's legal counsel to craft a reclassification order to satisfy the low administrative standard of review which simply determine if there was *any* evidence in its favor; procedural due process required *impartial* weighing of the true *necessity* (as defined under 19 V.S.A. § 501 (1)) of the Selectboard proposed New Road reclassification which has taken Plaintiff's property without compensation for recreation.

106. Plaintiff asserts Defendants involved in the 2010 New Road reclassification willfully violated Plaintiff's structural and procedural due process rights to an *impartial* decision-making process.

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Complaint for Violation of Civil Rights (Non-Prisoner) 107. Plaintiff asserts Defendant Town of Underhill's own records indicated Defendant Steve Walkerman and other named Defendants were interested in discouraging driving through New Road between Pleasant Valley Road and Irish Settlement Road in the early 2000's onward primarily for their own personal enrichment and cross-country skiing. 108. Plaintiff's Conflict of Interest Complaint submitted against Defendant Dan Steinbauer clearly outlines violations of Plaintiff's procedural due process and Defendants the Town of Underhill, Dan Steinbauer, Bob Stone and Peter Duval's lack of meaningful response (and censorship of the complaint from the Town of Underhill's website) further documents these allegations. Substantiation of Claims Specific to Third and Fourth Causes of Action 109. Plaintiff asserts having credible knowledge and belief there is a *long* record of the Town of Underhill and numerous Town of Underhill officials having an interest in the taking of free recreational use of Plaintiff's property, which under Vermont law is an impermissible primary rational for an eminent domain proceeding. 110. In addition to the actual eventual taking of Plaintiff's property without compensation, Plaintiff asserts Defendants Town of Underhill and colluding

town officials presently sued in their individual capacities violated the Ninth

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Complaint for Violation of Civil Rights (Non-Prisoner) and Fourteenth amendments by engaging in a willful and relentless effort over the span of around two decades to purloin the use, value, access and personal enjoyment of Plaintiff's private property contrary to legally permissible purposes. 111. Plaintiff has credible knowledge, information and belief Defendants Trevor Squirrell, Karen McKnight, Marcy Gibson (which were also JULT members) and other JULT members acting in their official capacities (most notably Defendants Steve Walkerman, Dan Steinbauer, and Stan Hamlet) colluded to violate Plaintiff's Due Process Rights by initiating the 2010 New Road Reclassification process with full confidence fellow affiliates of JULT could successfully act under color of law, with assistance of legal counsel for the Town of Underhill, to reach a *predetermined* future reclassification decision in order to take Plaintiff's property without compensation. Substantiation of Claims Specific to Ninth Amendment Concurrent With Willful Violation of Vermont Constitution and State Laws 112. Article 2 and Article 7 of the Vermont Constitution, and the inherent right that a local municipality to abide by State and Federal laws, are rights clearly intended to be fully protected under the Ninth Amendment of the United States Constitution.

#### Complaint for Violation of Civil Rights (Non-Prisoner) 113. Plaintiff has credible knowledge, documentation, and personal experience 1 observing Defendants' willful indifference to multiple clearly established laws 2 in violation of the Ninth Amendment rights of Plaintiff and other landowners 3 including the rights expressed Article 2 and Article 7 of the Vermont 4 Constitution and Plaintiff's Right to Equal Treatment Under the Law. 5 Article 2: Private property subject to public use; owner to be paid 6 That private property ought to be subservient to public uses when necessity 7 requires it, nevertheless, whenever any person's property is taken for the use 8 of the public, the owner ought to receive an equivalent in money. 9 114. Given the amount of legal advice obtained from Defendants, combined with 10 their actions and inactions, it is inconceivable they would not be fully aware 11 that under Vermont Law eminent domain proceedings define "Necessity" as: 12 A reasonable need that considers the greatest public good and the least 13 inconvenience and expense to the condemning party and to the property 14 owner. It shall not be measured merely by expense or convenience to the 15 condemning party. Due consideration shall be given to the following factors: 16 (1) The adequacy of other property and locations. 17 (2) The quantity, kind, and extent of cultivated and agricultural land that 18 may be made unfit for use by the proposed taking. In this connection, the 19 effect on long-range agricultural land use as well as the immediate effect 20 shall be considered. 21 (3) The effect of the taking upon home and homestead rights and the 22 convenience of the owner of the land. 23 (4) The effect of the taking upon scenic and recreational values in the areas 24 involved. 25 (5) The effect upon town grand lists and revenues. 26

#### Complaint for Violation of Civil Rights (Non-Prisoner) (6) The effect upon fish and wildlife, forests and forest programs, the natural 1 flow of water and the streams both above and below any proposed structure. 2 upon hazards to navigation, fishing, and bathing, and upon other public uses. 3 (7) Whether the cutting clean and removal of all timber and tree growth from 4 all or any part of any flowage area involved is reasonably required. 5 (c) The complaint, the service thereof and the proceedings in relation thereto, 6 including rights of appeal, shall conform with and be controlled by 19 7 V.S.A. chapter 5. 8 9 Article 7: Government for the people; they may change it That government is, or ought to be, instituted for the common benefit, 10 protection, and security of the people, nation, or community, and not for the 11 particular emolument or advantage of any single person, family, or set of 12 persons, who are a part only of that community; and that the community hath 13 an indubitable, unalienable, and indefeasible right, to reform or alter 14 government, in such manner as shall be, by that community, judged most 15 conducive to the public weal. 16 115. Plaintiff asserts it is exceedingly implausible Defendants could possibly be 17 unaware of the Vermont Supreme Court Decision of Rhodes v. Town of 18 Georgia dated March 23, 2012 involving Article 7 of the Vermont 19 Constitution. 20 116. Plaintiff asserts it is now impossible to conceivably find any defendant acted 21 in an arbitrary and capricious manner since a municipality's maintenance and 22 reclassification decisions have an unlimited administrative "discretion" under 23 the Vermont Rule of Civil Procedure 75 "on the record" appeal process. 24 25 117. Plaintiff asserts any reasonable jury would believe the parcel name change from NR-144 to FU-111 was an antagonistic administrative decision indicative 26

Complaint for Violation of Civil Rights (Non-Prisoner) of clear mens rea for the sole purpose of later attempting to circumvent the 1 property rights protected by common law and Vermont Statute 19 V.S.A. § 2 717(c). 3 118. To make the seemingly self-evident point crystal clear, Plaintiff has 4 documentation dated April 22, 2019, from the State of Vermont Department of 5 Motor Vehicles, which as an *impartial* Vermont governmental agency states: 6 Your requested selection of special plate FU has been denied. 7 It has been deemed to be a combination that refers to vulgar, derogatory, 8 profane, racial epithets, scatological or obscene language and has been 9 denied based on that reason. 10 119. Defendant Town of Underhill efforts to violate Plaintiff's civil rights were 11 far more egregious than efforts in the Rhodes case because Defendants 12 intentionally caused Plaintiff's difficulty continuing to access his current 13 domicile and infringed upon the reasonable expectations of privacy expected 14 in and around one's home, as opposed to "only" taking the economic value of 15 Plaintiff's private property and reasonable investment backed returns. 16 120. One, of many, examples of Defendants' excessive interest in cross-country 17 skiing and other recreation on TH26, as opposed to recognition that the 18 primary purpose of a road is the facilitation of travel, is Selectboard meeting 19 minutes from the winter of 2002 state "The New Road is being plowed to the 20 21 former Shakespeare property as the new owner [Plaintiff] seeks access."

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Complaint for Violation of Civil Rights (Non-Prisoner) 121. Plaintiff asserts many of the purported "conservation" efforts created substantial economic gains for Defendants Dick Albertini, Carolyn Gregson, Steve Walkerman, Marcy Gibson, and others; the most dramatic of which being Dick Albertini's 5-lot subdivision (see Table 1 on page 25) 122. The Rhodes decision also succinctly explains the current circular argument within current Vermont legal interpretations which Defendants have maliciously capitalized on: The selectboard's decision to downgrade its status to a trail did not -- as we have elsewhere held -- constitute a "taking" entitling abutting landowners to compensation. See Ketchum v. Town of Dorset, 2011 VT 49, ¶ 13, 190 Vt. 507, 22 A.3d 500 (mem.) (reaffirming rule that "downgrading a road does not involve a taking"); Perrin v. Town of Berlin, 138 Vt. 306, 307, 415 A.2d 221, 222 (1980) (holding that downgrading of town highway to a trail "does not involve the acquisition of property rights from the abutting owners" so that "no damages are involved"). Substantiation of Claims Specific to Fifth and Sixth Causes of Action 123. The 2010 New Road Reclassification, instead of discontinuing a segment of TH26, functionally condemned a 49.5' wide swath of private property to simultaneously deny landowners reversionary property rights and rescind past, present, and prospective future accessibility to private property. 124. Defendants' willful actions and inactions have taken the Plaintiff's reasonable access to his domicile and the reasonable expectation of privacy in and around one's home.

125. Plaintiff asserts the prior landowners of NR-144 (Shakespeare, Sims, and Slater) requesting to have a segment of TH26 *discontinued* is fundamentally different than a *reclassification* into a legal trail against their will; a town highway *discontinuance* provides reversionary property rights to abutting landowners, ensures landowner privacy, and preserves a landowner's private right of way over the discontinued corridor in accordance with common law and Vermont Statute 19 V.S.A. § 717(c).

126. Given the length of time the Defendant Town of Underhill has refused to help minimize (and intentionally caused) problems for landowners, Plaintiff firmly believes any *reasonable* jury would view the totality of the Defendant Town of Underhill's actions as conspicuously pernicious during a span of over 20 years and based primarily upon the inappropriate personal desire of a handful of individuals to have landowners give away recreational use of private property for free (even if it would come at the extreme cost of taking landowners reasonable access to their homes), which was followed by a relentless and malicious retaliation and intentional violation of many of Plaintiff's other constitutional rights.

127. Plaintiff asserts Defendants have a pattern and practice of attempting to inhibit, and retaliating against, any landowners that wish to exercise the fundamental private property right to exclude others for at least 20 years.

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128. Plaintiff has credible knowledge, belief, witnesses, and video documentation 1 that Defendants and members of the public have felt entitled to disregard 2 Plaintiff's reversionary property rights and go up onto Plaintiff's private 3 property as if it were a part of the "Crane Brook Conservation District." 4 129. Plaintiff asserts there is a history of over 20 years in which Defendants have 5 obstinately refuse to provide any reasonable maintenance to certain public 6 infrastructure, including any meaningful assistance to Plaintiff or other nearby 7 landowners plagued by illegal dumping and other problems caused public use 8

130. Plaintiff asserts Defendant's Trail Ordinance *willfully* mislead Plaintiff in the interest of later taking Plaintiff's property; in addition to prior promises officially made directly to Plaintiff, the purported Trails Ordinance included the provision that "permits **shall be issued** only to persons who ... have a legitimate need to operate a vehicle on the Crane Brook Trail. For the purposes of this ordinance, 'legitimate need' shall mean a compelling personal or business purpose."

and abuse of the "Crane Brook Area," the proximate cause of which is

Defendant's advertising of the area as a recreational destination.

131. Plaintiff asserts Defendants have willfully refused to mitigate numerous problems caused by Defendant's "Crane Brook Conservation area," such as

Complaint for Violation of Civil Rights (Non-Prisoner) the public nuisance caused by trash such as mattresses and tires that are 1 illegally dumped and people going from the public areas onto private areas" 2 132. Plaintiff asserts despite willfully refusing to mitigate problems already 3 created, Defendants have expressed the strong desire to increase public use of 4 the Crane Brook Area (especially as related to developing and later advertising 5 a "Pump Track" on Town property despite being unsure exactly how much 6 such a development would increase public recreational traffic or resultant 7 potential parking issues and additional environmental impacts to the area). 8 133. Plaintiff asserts the *de facto* legitimate need of Plaintiff to access his home, 9 land and former agricultural operation was previously so definitively promised 10 by the Town of Underhill that promissory estoppel should have precluded 11 Defendant's relentless efforts to find "any way the Town could rescind the 12 access" 13 134. Plaintiff asserts in April of 2002, the Selectboard consistently expressed 14 concern about the amount of money it would take to make improvements to 15 New Road but the Selectboard and Underhill Conservation Commission 16 members of that era actually thought thee Town should buy Plaintiff's 17 property and that "There is no penalty for them to give it to the town." 18 135. Plaintiff asserts in April of 2002 Defendants Stan Hamlet, Ted Tedford, 19 Peter Brooks, Carolyn Gregson was made fully aware by a property owner's 20 Page 41 of 96

## Complaint for Violation of Civil Rights (Non-Prisoner) attorney that they were violating his client's constitutional rights; The Town of 1 Underhill and the town officials have knowingly engaged in the longstanding 2 pattern and practice of violating individual property owners rights. 3 136. Plaintiff asserts when Plaintiff purchased NR-144 in 2002, it was possible 4 5 for a standard auto to drive the vast majority of TH26 so long as the driver proceeded with caution and the entire road was easily driven in a standard 6 pickup truck all the way from Pleasant Valley Road to Irish Settlement Road. 7 137. Plaintiff asserts at the time of purchasing his property, the Underhill 8 Selectboard felt entitled to an ultra vires authority to simply "veto" a 9 landowner's intention to build a home. 10 138. Plaintiff is unaware of any reasonable way to have exercised greater due 11 diligence prior to purchasing property than having retained an attorney to 12 review the land records and the purchase and sale agreement, having 13 purchased title insurance, and having personally met with the local 14 Selectboard prior to purchasing NR-144. 15 139. Plaintiff asserts when Plaintiff met with the Selectboard in May of 2002 to 16 confirm there would be no issues with his plans to build an off-grid home, 17 Selectboard members Stan Hamlet and Bob Pasco both approved Plaintiff's 18 intentions for the property if he were to finalize his purchase of NR-144. 19

Complaint for Violation of Civil Rights (Non-Prisoner) 140. Plaintiff was promised access to NR-144 on what at the time was a through-1 road and mislead the rougher condition of New Road north of the Town 2 Garage was due primarily to town budgetary constraints. 3 141. Plaintiff asserts Defendants' refusals to conduct any maintenance to the 4 central segment of TH26 were based upon a malicious intention to eventually 5 rescind Plaintiff's access to his home and land. 6 142. Plaintiff believes any reasonable jury aware of Plaintiff's plight over the 7 following ~19 years, which has included ~12 years of active litigation due to 8 the Town of Underhill seeking legal advice on "any way the Town could 9 rescind the access" (letter dated October 8, 2009) would easily understand just 10 how foreboding it was to refer to official *promises* made by the Selectboard to 11 Plaintiff in a public meeting as, "initially we would go along with this.." 12 143. Plaintiff asserts Defendants have conspired, with the help of hours of legal 13 advice in executive sessions, how to rescind landowner access to further their 14 own personal interests and the interests of fellow Town Officials / Jericho 15 Underhill Land Trust affiliates. 16 144. Plaintiff asserts Town Officials present (Stan Hamlet, Peter Brooks, Carolyn 17 Gregson and Bob Pasco) in the May 20, 2002 morning Selectboard meeting 18 are clearly aware the "Nuisance Ordinance" is unconstitutionally overbroad. 19

145. Plaintiff asserts the state of mind of Defendants Town of Underhll and defendant town officials in the May 20, 2002 era intended to criminalize innocuous conduct, but upon legal advice it was presumably determined civil sanctions are unlikely to raise to the level that an individual attempts to litigate an overly broad (and selectively enforced) ordinance instead of cowing to the Selectboard tradition of *ultra vires* abuse of governmental authority.

146. Substantiation of the preceding statement includes Selectboard meeting minutes dated May 20, 2002 involving the drafting of a Nuisance Ordinance which recognized the issue of:

Nuisance Ordinance: The town lawyer recommended that, under the penalties section, we take out the alternative criminal sanction language. It was agreed to go with the civil sanctions. The issue of whether it would be nitpicking to create this ordinance was discussed. The village lighting was seen as a possible violating of the ordinance, as was the lighting at the school.

147. Plaintiff asserts the town received substantial legal advice throughout the past 20 years, so qualified immunity cannot protect individual town officials acting with deliberate indifference to Plaintiff's constitutional rights or individuals maliciously wielding municipal authority during this time because it is entirely implausible that Town Officials were not *fully aware* they were exceeding their lawful authority.

Complaint for Violation of Civil Rights (Non-Prisoner) 1 148. Plaintiff asserts there was no valid reasoning for renaming TH26 from "Dump Road" to "New Road" instead of the "Crane Brook Road" or other 2 name consistent with typical naming practices, let along justification for what 3 is presumably the inside joke of changing plaintiff's parcel codes (and those of 4 two former co-litigants) from "NR" to "FU" after the purchase of parcels on 5 "New Road." (see also paragraphs 116 through 119 on page 37) 6 149. Plaintiff asserts in the same November meeting, "Dick Albertini requested 7 signs on either end of New Road to discourage people from driving through. 8 The signs should go up now as people are getting stuck. It is officially closed 9 Dec. 1;" but there are in fact no official looking signs to discourage vehicular 10 through traffic. 11 150. Plaintiff asserts having built a permitted full-time dwelling would logically 12 include plowing to his residence in the winter, and in Defendant's typical 13 pattern and practice of creating revisionist history there is a second version of 14 these meeting minutes which state, "David Demarest (new owner of the 15 Shakespeare property) is plowing Fuller Road to his property." 16 151. Plaintiff asserts the extreme focus of Defendants creating recreational 17 opportunities for cross country skiing, even if it requires claiming a resident's 18 address has changed from "NR-144" to "FU-111" is indicative of the 19 maliciously misplaced "priorities" of a handful of Town of Underhill Officials, 20

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Complaint for Violation of Civil Rights (Non-Prisoner) 1 many of whom were also either furthering their own and fellow Jericho Underhill Land Trust (JULT) affiliates personal interests, or were overly 2 influenced by an ability to personally profit from the sale of their private 3 4 property to JULT and the Town of Underhill. 152. Plaintiff asserts the barely tenable "compromise" which was promised in 5 writing to Plaintiff in 2005 by Defendant Stan Hamlet was a substantial 6 reduction from the prior promises Stan Hamlet had officially made to Plaintiff 7 in the Selectboard meeting Plaintiff had attended prior to purchasing NR-144. 8 153. Plaintiff asserts Town of Underhill's written promise to move boulders 9 placed in the way of Plaintiff's right of way was first broken on November 13, 10 2019. 11 154. Plaintiff asserts the longstanding pattern and practice of efforts by the Town 12 of Underhill to undermine landowner property rights, in combination with 13 multiple town officials and other recreationalists believing they are entitled to 14 personally enjoy outdoor recreational opportunities from the above-mentioned 15 large blocks of forest land regardless of who owns the land, has ironically 16 been the central factor forcing Plaintiff's previously proposed 9-lot 17 subdivision. 18

Complaint for Violation of Civil Rights (Non-Prisoner) 155. Plaintiff asserts paragraph 194 on page 59 documents the duplicitous and 1 conniving nature of Defendant Stan Hamlet, since he had been central to the 2 initial promises made to Plaintiff prior to the purchase of NR-144. 3 156. Plaintiff has both accessed and previously plowed all the way from the 4 Underhill Town Garage to Irish Settlement Road. 5 157. Plaintiff asserts the marketing of the "Trails Handbook" intentionally 6 creates a false assurance that the Town of Underhill would follow the Best 7 Management Practices, but Plaintiff is unaware of any instances in which 8 Defendants have actually followed the Best Management Practices outlined in 9 the Underhill Trails Handbook. 10 158. Plaintiff asserts since the 2010 New Road Reclassification, National 11 Geographic Maps were updated to depict a significant portion of Plaintiff's 12 former road frontage as a recreational trail which has resulted in increased 13 problems for nearby private property owners without any meaningful effort by 14 the Town of Underhill to mitigate. 15 159. Plaintiff has experienced repeated problems caused by specific individuals 16 and public recreational use of New Road over many years due in a large part 17 to the Town of Underhill's marketing of the recreational use of the "Crane 18 Brook District" / "Crane Brook Area" / "Crane Brook Trail." 19

- 160. Plaintiff asserts the Town of Underhill continues to willfully refuse to mitigate problems caused by advertisement of the "Crane Brook Area" in complete disregard for the Best Management Practices outlined in the Underhill Trails Handbook.
- 161. Plaintiff asserts the degree and frequency of problems Plaintiff has experienced is dramatically higher than similarly situated private properties on other Class III or Class IV roads (or properly managed trails) due to the outright refusal of the Town of Underhill to help mitigate the increased number of issues with: the public nuisance of having vehicles parked on Plaintiff's property or in the way of Plaintiff's property access, the public nuisance of litter and illegal dumping, criminal trespass, crimes of vandalism, the theft of thousands of dollars of Plaintiff's personal property, and Plaintiff has even been shot at once while on his private property.
- 162. Plaintiff asserts Selectboard Minutes in spring of 2010 document the extreme abuses of municipal "discretion" since Defendants Steve Walkerman, Dan Steinbauer, and Steve Owen spending a highway surplus on the Pleasant Valley Road Reconstruction of approximately \$108,000, consideration of obtaining a FEMA grant to replace a culvert on a *private* road for approximately \$92,000, *and* preparation for the April 24 public hearing to reclassify a segment of New Road in complete disregard for the private

Complaint for Violation of Civil Rights (Non-Prisoner)

property rights expressed by Plaintiff, Michael and Tammy Linde, and Jonathon and Lisa Fuller.

- 163. Plaintiff believes there is no way to accurately summarize the amount of emotional duress protracted litigation over access to one's home and land can take on a person, or the loss of privacy at one's home, but Plaintiff having to bear witness to Defendants spending legal funds entertaining the precedent setting idea Underhill helping to obtain replacement of a *private* road culvert while simultaneously pursuing "any way" of Taking as much of Plaintiff's land (and corresponding lifestyle and sense of life's purpose) in ways which were once inconceivable all for *mere recreation* (and their own personal profit) would be unbearable for anyone that found themselves in a similar situation.
- 164. Plaintiff asserts the video recording of the April 24, 2010 New Road

  Reclassification hearing, the entirety of written submissions are incorporated by reference, and all video recordings of Defendants violating Plaintiff's constitutional rights while acting under color of law proves with a preponderance of evidence the willful violation of Plaintiff's Ninth and Fourteenth Amendment rights by Defendants colluding in the predetermined process.
- 165. Plaintiff asserts the 2010 New Road Reclassification purloined the reversionary property rights of an entire 49.5 feet wide public right of way for Page 49 of 96

recreation and Defendants have had over 11 years to work on how the "trail" will be managed without having taken any meaningful steps to mitigate the problems caused by public use and abuse of Plaintiff's former road frontage and ineffectual management which both willfully ignores, and at times even creates, problems for private property owners and the environment.

- and Brad Holden colluded to violate Plaintiff's procedural due process rights and the public and private usability of the TH26 corridor for all reasonable interest groups could have been maintained for a very minimal financial municipal investment.
- 167. Plaintiff has knowledge and belief the primary motivation behind the Pleasant Valley Road Project mentioned was Defendants' efforts to allow Defendant Dick Albertini to substantially profit from the sale of his property for a Town gravel pit, after the Town gave him a special deal and even did the prospecting for him at the Town's expense instead of initiating a Request For Proposals process.
- 168. Plaintiff asserts Defendants Clifford Peterson and Rick Heh decision to rely purely upon a claim of unfettered municipal discretion by taking on appeal of the Vermont Superior Court ruling in favor of Plaintiff, and subsequent request for reconsideration and the appeal to the Vermont Supreme Court, occurred

concurrent with approval to spend an estimated \$134,000 to pave up to a point near the southerly terminus of TH26 is indicative of how much effort the Town of Underhill and named Defendants have exerted to eliminate reasonable access to a property which is literally a short walk to the town highway department, which has exceptionally maintained access approximately half a mile from Pleasant Valley Road, which is a paved road to the south relative to taking a northerly route which necessitates driving 15-20 minutes out of the way *and* substantial personal time and expense to maintain since the Town of Underhill still refuses to provide *any* maintenance to Plaintiff's limited remaining *public* road frontage.

169. In the 5/18/2018 Selectboard meeting, Defendant Pat Sabalis willfully misrepresented Plaintiff's protected speech as "statements berating people and organizations. It's just something I wanted to put on the record because it's upsetting."

170. Plaintiff responded to this mischaracterization of the record on May 25, 2018 stating, in part:

To clarify, Webster's definition of berate is "to scold or condemn vehemently and at length." This is fundamentally different than asking poignant questions that deserve answers before a Selectboard tends to dutifully move forward on whatever UCC members propose.

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171. Plaintiff asserts the Town of Underhill has willfully and wantonly continued to refuse to provide any maintenance to any portion of plaintiff's limited remaining Class IV Road frontage up to the date of the filing of the present case before this court, despite spending significant sums of tax payer money on litigation against Plaintiff and other residents of Underhill.

172. Plaintiff asserts in June of 2019, Rick Heh to created a matrix of Class IV road characteristics in attempts to rationalize past and potential future Town of Underhill maintenance of Class IV roads and factual errors in this matrix are willfully prejudicial to Plaintiff since Plaintiff publicly made note of specific errors which have persisted over time.

173. Plaintiff asserts a Planning Commission meeting in May of 2019, led by Defendant Jonathan Drew Minutes with Defendant Carolyn Gregson also in attendance and Sandy Wilmot writing the meeting minutes willfully prevented Plaintiff's protected speech and obstructed Plaintiff's efforts to contribute to local governmental planning and decision-making; meeting "minutes" merely state "Overall discussion included" with bullet points of some of the topics discussed.

174. Plaintiff asserts the above mentioned Planning Commission meeting is an example of Plaintiff's protected speech being censored since it makes no mention of Plaintiff bringing up the outright refusal of the Town of Underhill

to follow the Best Management Practices outlined in the Underhill Trails

Handbook, which Plaintiff had taken part of in efforts to ameliorate some of
the problems recreationalists in Underhill had been causing for landowners,
and that the Trails Handbook should not be promoted if it is not actually being
followed because the Town should not promising things it is unwilling to
uphold.

- 175. Plaintiff asserts in this above-mentioned meeting Plaintiff takes issue with the town deceiving landowners which are forced into taking the brunt of having to pick up litter on a public trail without any assistance from the Town of Underhill.
- users to not leave the trail to go onto private property without permission, and a number of other concerns, which proper planning could help mitigate, but all points brought up by Plaintiff in the meeting were censored to the point that the recorded minutes and the public at large would not be aware of the substance behind the vast majority of the points Plaintiff raised, but most importantly none of Plaintiff's recommendations or assertions were incorporated into the 2020 Town Plan (or genuinely even considered by Town Officials) as is typical of what one Selectboard member referred to as "The Underhill Way."

177. In June of 2019, to add emphasis to the futility of residents attempting to have a say in their own local government, the Planning Commission Chair Jonathan Drew wrote an email to Plaintiff in response to a post made on <a href="https://www.FrontPorchForum.com">www.FrontPorchForum.com</a>.), stating, "Your incessant whining and profound ignorance is of little importance and interest. If you don't like it here leave."

178. Plaintiff asserts documentation Defendant Jonathan Drew's hostile email, which Plaintiff submitted in the public comment period of a Selectboard meeting in July of 2019, is not actually attached to the Selectboard meeting minutes posted on the Town Website to censor Plaintiff's protected speech to the point it is literally impossible to know if content of the email from Jonathan Drew is positive or negative.

- Plaintiff asserts Selectboard meeting minutes in July of 2019 also censor

  Plaintiff and other members of the public which were pointing out other instances of the Town of Underhill's willful and wanton breach of prior promises, such as those made to neighbors of the old town garage on

  Beartown road (which were previously documented in earlier public meeting minutes).
- 180. Plaintiff asserts Town Officials willfully continue to use Front Porch Forum as the *primary* and in many situations *only venue* for members of the public to be aware of official municipality agendas and activities

181. Plaintiff reminded Defendants Karen McKnight, Nancy McRae, and Daphne Tanis in a June of 2020 Underhill Conservation Commission meeting that agenda should be posted to Underhill Town website in addition to FPF could post to FPF before the weekend (but not the official Town of Underhill website).

- 182. Plaintiff asserts Town Officials have a longstanding pattern and practice of willfully and wantonly ignoring the failed culvert which Plaintiff has made every conceivable effort to find solutions to remedy which could work for all reasonable interested parties prior to the filing of the Notice of Insufficiency in 2009; instead, Town Officials spend time on ineffectual small projects that have little genuine benefit to the Town of Underhill residents.
- 183. Plaintiff asserts Selectboard members willfully and obstinately refused to the minutes so as to avoid giving "a true indication of the business of the meeting," and the exclusion of Plaintiff's protected speech was predicated upon a desire to prevent factually and politically important details of the September 21, 2020 Selectboard meeting minutes from being publicly readily available.
- 184. Plaintiff asserts countless materially adverse actions by Town Officials are intended to dissuade landowners and other residents that may disagree with a town official from speaking out against problems within Underhill's

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governance; this tradition prevents residents from contacting the Town about an issue lest they too be ostracized as "Others" (which will subject a resident to increased scrutiny by Town Officials or worse); those residents brave enough to speak out in spite of almost certain retaliation by officials are likely to have their constructive criticism ignored so there is a very reasonable question of "Why bother?" since nothing is likely to change even when "others" demand the town function for the public good.

185. Plaintiff asserts defendant Town of Underhill has continued to refuse the Conflict of Interest allegations submitted against Dan Steinbauer to be available for the public to review on the Town website; Conflict of Interest allegations which Jim Beebe Woodard, who at the time was the Town Administrator, submitted against Selectboard Member Peter Duval were readily viewable on the Town of Underhill website and Front Porch Forum did not censor substantial negative comments directed personally at Selectboard member Peter Duval.

186. Plaintiff asserts Selectboard meeting recordings from the Fall and Winter of 2020 demonstrate what has been publicly referred to by a town official as the "Underhill Way," with examples of multiple procedural due process violations, willful censorship of Plaintiff's protected speech, and violation of Plaintiff's Ninth Amendment rights since it is not constitutionally acceptable for a single Page 56 of 96

Complaint for Violation of Civil Rights (Non-Prisoner) person to wield the power of the town against landowners as Dan Steinbauer 1 2 does. 187. Plaintiff believes Defendants Dan Steinbauer, Bob Stone, and Brad Holden 3 decided to have a Selectboard meeting at 830 am in December 2020 as a way 4 to minimize public involvement in the budgetary process and avoid public 5 oversight of issues within Underhill's governance; Defendants were 6 demonstrably bothered that David Demarest and Natalie Coughlin were able 7 to attend and the recording of this December 2020 Selectboard meeting 8 documents Defendants violation of Plaintiff's First, Ninth, and Fourteenth 9 amendment rights. 10 188. Despite Plaintiff's reasonable expectation of privacy being Taken by the start 11 of a recreational trail destination being located bottom of his primary 12 driveway, the Recreation Committee "didn't think it was right to have parking 13 so close to Marcy's house and thought it would be better if it was to the right 14 of the entrance to the town garage for convenience to the trails." 15 189. Plaintiff asserts Town of Underhill's budget is heavily controlled by a 16 handful of heavily biased and self-dealing individuals willing to spend money 17 in certain areas of the budget, while also the retaliatorily rescinding money 18 from other budget items previously intended for purposes which could have 19

benefited Plaintiff (or at least mitigated the damages of public use and abuse of Plaintiff's former road frontage).

190. Plaintiff also asserts the start of a litigation between Plaintiff and co-litigants against the Town of Underhill began in the Selectboard's choice to use lawyers instead of potentially spending a mere \$1,600 on road maintenance which could have allowed all *reasonable* interest groups to coexist instead of Taking Plaintiff's property without just compensation.

## Substantiation of Claims Specific to Seventh and Eight Causes of Action

- 191. Plaintiff asserts, in presumable collusion among the Selectboard (SB),

  Underhill Recreation Committee (URC), Planning Commission (PC) and

  Underhill Conservation Commission (UCC) minutes, Defendants have been consistently and grievously censored and misrepresented Plaintiff's protected speech in public meetings.
- 192. Plaintiff asserts Defendants' have a pattern and practice going to great efforts to subvert landowner rights and the ability of impacted landowners to have a say in their own town's governance; this same type of behavior repeated itself in 2020 and included efforts to silence Plaintiff's attempts to have a say in the Town's budget discussion in a *morning* meeting which Plaintiff asserts was an effort by Defendants to avoid public involvement in budget decisions.

Complaint for Violation of Civil Rights (Non-Prisoner) 193. Plaintiff asserts the Town of Underhill has deleted significant portions of 1 Trails Committee Meeting Minutes in which Plaintiff participated; Plaintiff 2 was even involved the drafting of The Underhill Trails Handbook, which 3 Defendants refuse to follow. 4 194. Plaintiff asserts an example of Plaintiff's protected speech occurred in 5 correspondence around 2005, which further motivated Defendant's retaliation 6 for Plaintiff's purchase of private property Defendants had wanted donated to 7 the Town of Underhill, Plaintiff stated: 8 Dear members of the Underhill Selectboard and fellow residents, 9 10 I am writing to express a number of concerns about the Selectboard's decision to place boulders on New Road to eliminate all motor vehicle 11 activity on New Rd/The Crane Brook Trail between December I and May 1. 12 My primary concern, since my land is accessed by this long-standing road 13 (by too many names: Dump Rd, New Rd, Fuller Rd, Crane Brook Trail) is 14 that this will reduce my current ability to access my land. In addition, I 15 believe the town may be not fully adhering to the law in blocking that 16 section of road since it has already been legally established that a gate could 17 not be placed there, which is the assumed reason for using the boulders/ 18 however, the legal definition of a "gate" includes anything used to block 19 passage (including boulders). 20 In the meeting I attended in December to present these concerns and learn 21 more about the decision making process, a number of additional problems 22 became clear. Most importantly, the Chair of the Selectboard, Stan Hamlet 23 had clearly made up his mind on what he wanted, and admitted that his wife 24 strongly wanted to block the road, but pushed the decision through instead of 25 professionally admitting to a conflict of interest stating his opinion and 26 reasons for it, and then allow allowing his fellow Selectboard members to 27 make the decision... 28

- 195. Plaintiff asserts Defendants refused to honor a petition submitted with the support of 60 residents in 2002 opposing the Underhill Trails Ordinance which stated, in part: We the legal voters of the Town of Underhill would like to petition the Selectboard of the Town of Underhill to reconsider their efforts and/or attempts to close down or stop thru traffic to any and or all motorized vehicles at any time of the year on the New Road (AKA the old Dump Road)

  It would be more beneficial for all taxpayers and the surrounding landowners of New Road for the road to be repaired and maintained for all residents to utilize instead of an elite few...
- 196. Plaintiff asserts in April of 2013 Plaintiff's attorney, Chris Roy with Downs Rachlin Martin, expressed to John O'Donnel, attorney for Defendant Town of Underhill:

I have had a more detailed discussion with my clients.

They are willing to stipulate to a remand and sign-off on a revised application by the trails committee if it includes the following:

- 1. Physical impediments constructed as part of the trail development which prevent use of side trails that extend onto adjoining private property.
- 2. Clear, obvious, periodic signage along the east side TH26 starting just north of the town garage to the Fuller property notifying users of TH26 that adjoining lands are private property and that there should be no trespassing. It is worth noting that people also cross the town property and other parcels on the west side of TH26 in the area of the beaver pond (e.g., in the winter), come to TH26, and then cross over onto the private property on the east side of TH26. This will only increase as the town encourages residents to use recreational trails in the area.
- 3. Development of the town trails will presumably create more need for parking as more people make use of the trails. In order to avoid "informal"

parking on TH26 which would create the same issues as "formal" parking in that location, some provision should be made for parking. Available land for parking that is already available to the town, would avoid the issue of blocking TH26, and would meet my clients' needs include the trailhead up on Irish Settlement Road, and town property just to the south of the town garage on New Road/TH26. Making parking available there, coupled with no parking signs on TH26 just to the north of the town garage, would seem to address both the town's needs and my clients' concerns.

I would anticipate that my clients would work with the town and its trails committee in developing the revised application. To the extent the DRB departs from any of the elements of the application forming the basis of my clients' agreement, however, they would reserve the right to appeal.

If the town and its trails committee is amenable to the above, let me know and I will inform the court that a settlement has been reached involving a remand, and will prepare a stipulated motion for remand for review. Thanks.

197. Plaintiff asserts later the same day Defendant Town of Underhill's Correspondence to Vermont Superior Court Docket No 160-10-11Vtec stated: The Town of Underhill and its Trail's Committee has formally withdrawn its application to construct trails and related crossings/signage on property owned by the Town of Underhill at 77 New Road, Underhill Vermont. Consequently, a hearing on this appeal will no longer be necessary.

198. Relevant allegations Plaintiff asserts based upon paragraphs 196 and 197

- None of the three proposed stipulations, which were based upon Plaintiff's experience of living near (or perhaps in?) Defendant's *ipse dixit* "Crane Brook Conservation District," were overly onerous or unreasonable.
- 199. Instead of considering reasonable stipulations, Defendants withdrew their application, publicly blamed Plaintiff, and as of the past year are currently moving forward without proper permitting and the ensuant procedural

protections, such as constructive notice, which the Development Review Process is intended to provide to nearby landowners and other interested persons.

- 200. Selectboard minutes dated October, 24, 2013 defame Plaintiff's character by describing Plaintiff and former co-litigants as "the litigious nature of the appellants" while willfully ignoring the factual history of Plaintiff's involvement in the Trails Committee prior to the Town of Underhill seeking legal advice on how to rescind Plaintiff's access.
- 201. Despite the recent discussions among Defendants on the Underhill

  Conservation Commission members mischaracterizing the beaver activity
  along the former TH26 as something new or somehow different from natural
  seasonal variations in beaver activity and pernicious impacts of Underhill's
  obstinate refusal to maintain the central segment of TH26, there is *only a*single substantial difference between the conditions Plaintiff attempted to have
  resolved in the September 14, 2020 Underhill Conservation Commission
  meeting and the May 10, 2021 meeting: As of this past February, the Vermont
  courts have allowed the Town of Underhill to achieve the avowed and clearly
  malicious goal of officially rescinding Plaintiff's previously promised
  otherwise self-executing southerly access to his domicile and surrounding
  private property.

Complaint for Violation of Civil Rights (Non-Prisoner) 202. Plaintiff asserts it took an extreme level of persistence by Plaintiff to 1 convince Defendants to approve a revised version of the censored elements of 2 the 9/14/2020 meeting minutes nine months later and the impact of this willful 3 censorship persists since very few members of the public dig through meeting 4 minutes that old and the potential to apply for the grant Plaintiff mentioned 5 now requires waiting for the next grant-writing cycle. 6 203. As of August 2, 2021, the revised 9/14/2020 Underhill Conservation 7 Commission minutes state "that could cover the partial cost (80% matching 8 grant) of the ~\$8,000 baffler" even though as emphasized by Plaintiff, it would 9 be a 20% matching grant, and 80% of the cost could be covered by the grant. 10 204. The recording of the June 14, 2021 Underhill Conservation Commission 11 meeting demonstrates Town Officials are willfully ignoring the fact public 12 meetings minutes are purely to document what has occurred in or been 13 submitted to the meeting and meeting minutes do not permit censorship, 14 revisionist history, or the exercise of *creative* license. 15 205. Plaintiff has a substantiated belief the "gaps" in public records are willful 16 and *pernicious* since landowners are denied constructive notice or warning as 17 to what a small handful of JULT members intend to take for themselves. 18 206. Plaintiff asserts Defendant Town of Underhill and town officials presently 19 sued in their individual capacity have a pattern and practice of actively 20

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thwarting the individual rights to have a say in local government and ensured public opposition to what JULT members want would ineffectual; such as the "Underhill Conservation Commission" diverting landowners to the "Underhill Trails Committee" which made a "Trails Handbook" which has not been followed for the past 12 years, but does effectively create a knowingly false-promise in Defendants interest to convince naïve landowners to allow further development of trails despite absolutely no legal obligation to provide any maintenance on a trail.

207. Plaintiff asserts Town officials have violated Plaintiff's First amendment right by preventing him and other members of the public from speaking *at least once* about a topic being discussed or debated or taken other official actions to entirely censor Plaintiff or the accurate content of Plaintiff's protected speech in public meetings; the most brazen instances of violation of the First amendment rights Plaintiff and other residents have been committed by Defendants Stan Hamlet, Daniel Steinbauer, Bob Stone, Clifford Peterson, Karen McKnight, and Nancy McRae.

208. Plaintiff asserts the *entire* impetus for a Charter Change is Selectboard member Peter Duval; in contrast, *far* more grievous allegations against Defendant Daniel Steinbauer incorporated in Plaintiff's Petition on Public

Accountability was circumvented despite being properly filed with the support of over 5% of Underhill's voters on November 30, 2020.

## Substantiation of Claims Specific to Front Porch Forum

- 209. The nexus of defendant Front Porch Forum acting as state actor and therefor subject to liability under §1983 is shown by the high number of municipalities throughout Vermont, including the Town of Underhill, which use Front Porch Forum as the primary platform, if not sole method, of interacting with the public and substantial public funding FPF receives as a "Public Benefit Corporation."
- 210. Paragraph 180 on page 54 is a perfect example of Town Officials willfully refusing to separate Front Porch Forum from serving as *THE* source for official communications from town officials acting under color of law: The Underhill Conservation Commission was reminded that agendas should be posted to the Town of Underhill website instead of only Front Porch Forum only to have Front Porch Forum used in the same meeting as *THE* source of official public communications about the Conservation Commission's plant sale..
- 211. Allegation 209 is also substantiated by the failure to post the *officially* recognized and funded Green Up Day to the Town of Underhill Calendar on

Complaint for Violation of Civil Rights (Non-Prisoner) the Official Town Website (which Front Porch Forum posts by Defendant 1 Karen McKnight informed the public would be held on May 1, 2021, and then 2 a subsequent Front Porch Forum post by Karen McKnight notified the public 3 Green Up Day was extended to May 3, 2021). 4 212. Plaintiff has knowledge and belief the Facebook group "Underhill 5 Residents" was previously administered by a Town Official which censored 6 protected speech in violation of the First Amendment; discovery is necessary 7 to determine what individuals involved in Front Porch Forum's censorship of 8 Plaintiff's protected speech were either Town of Underhill Officials or 9 colluding with Town of Underhill Officials to violate Plaintiff's rights. 10 213. Front Porch Forum has censored Plaintiff multiple times and has a pattern 11 and practice of censoring protected speech of other citizens, the most proactive 12 of which was simply ensuring Plaintiff could not be involved in the public 13 debate of the proposed discontinuance of Butler Road, Front Porch Forum's 14 "Member Support" responded to Plaintiff's request not to be blocked on 15 3/17/2021 at 2:54 PM: 16 Hi David - When an FPF member has trouble maintaining civility with other 17 members or staff, or posts excessively to the point of driving away other 18 participants, monthly posting limits come into play. FPF's mission is to help 19 20 neighbors connect and build community, and we work to maintain open and civil forums where people will feel welcome and encouraged to participate. 21

Complaint for Violation of Civil Rights (Non-Prisoner) Sometimes that requires asking more frequent and aggressive participants to 1 take a break. 2 Member Support 3 FrontPorchForum.com - Essential civic infrastructure in Vermont 4 5 Name: David Demarest 6 Email: david@vermontmushrooms.com 7 **Subject:** Unable to post to FPF 8 Comments: I have only made a single post to FPF the past month, it is not 9 appropriate to censor me on political and legal topics directly affecting me 10 and my neighbors. Please remove the block on my account. 11 214. Front Porch Forum's email concedes FPF is "Essential civic infrastructure in 12 Vermont" and discovery during other causes of action will allow the FPF 13 14 cause of action to form a convenient trial unit with other causes of action. 215. For the purpose of context, Plaintiff's one and only post the preceding 15 month, which was able to slip through the cracks of FPF censorship efforts: 16 Re: Butler Road Petition Found Invalid 17 Underhill - No. 3901 • David Demarest • New Road, Underhill 18 Posted to: Underhill 19 Mar 13, 2021 20 I wish I could say I was surprised that the Town of Underhill Selectboard 21 would treat a landowner the way they have chosen to treat your family and 22 all the voters that signed your petition (or the Petition on Public 23 Accountability which should have been allowed to add articles to the Town 24 Meeting Day warning...). 25 As David Brin observes, "It is said that power corrupts, but actually it's more 26 true that power attracts the corruptible. The sane are usually attracted by 27 other things than power..." I wish you and your family the best of luck and 28 Page 67 of 96

#### Complaint for Violation of Civil Rights (Non-Prisoner) hope someday our town's governance can have the majority of our 1 selectboard members actually respect the rights of our town's residents, and 2 especially the constitutional rights of landowners whose personal property 3 certain recreationalists covet and want to enjoy for free... 4 216. Plaintiff did manage to share the content of the most recent protected speech 5 he was blocked from sharing on FPF in the non-governmental "Underhill 6 Residents" Facebook Group (which as mentioned in paragraph 212 previously 7 was run by a Town Official engaged in censorship on behalf of the Town of 8 Underhill) which stated in part: 9 all current Selectboard members AND Selectboard members of the past 12 10 years are FULLY aware that the Selectboard has the legal authority to use 11 "discretion" to discontinue any and every single segment of Class IV road in 12 our town (or turn it into a trail against landowner wishes..) WITHOUT a 13 petition. I have knowledge and belief that the Cambridge Selectboard would 14 gladly go along with the wishes of the landowners to discontinue the middle 15 segment of Butler Road so our current Selectboard is merely going out of 16 their way to make things difficult for landowners in our town... 17 217. Discovery is necessary to determine which individuals are involved behind 18 the scenes to censor Plaintiff's protected speech of FPF are currently Town 19 Officials, or other named Defendants acting under color of law. 20 218. Discovery is necessary to determine how many FPF moderators are 21 simultaneously town officials or employees acting on behalf of a municipality. 22 219. Plaintiff has knowledge and belief of other citizens being censored or 23 blocked from FPF and it may be judicially appropriate to add other interested 24 parties to the cause of action against FPF. 25 Page 68 of 96

220. The Town of Underhill regularly prefers to use Front Porch Forum, or a combination of Front Porch Forum and one or two non-official Underhill Facebook groups, to post meeting agendas and conduct surveys which may later have official Town-recognized significance, and in general to conduct official town business for impermissible reasons.

### Substantiation of Claims Specific to Jericho Underhill Land Trust

- 221. Plaintiff asserts Defendants named in paragraphs 12, 15, 18, 19, 20, 22, 25, 28, 29, 32, 35, 36, 40, and 41 are known to be both JULT affiliates *and* Town Officials acting under color of law.
- 222. Plaintiff asserts multiple Defendants have quoted or otherwise made reference to a document purported to have established the "Crane Brook Conservation District" in the 1990s; however, none of the town officials present were able to provide Plaintiff with a copy of the document and Plaintiff believes this document documents the impermissible collusion between JULT members to violate the First, Fifth, Ninth, and Fourteenth amendment rights of local landowners for their own personal benefit.
- 223. Plaintiff asserts Defendants named in this complaint are *not* an exhaustive list of how JULT is able to use its special connection with the Town of Underhill's official governmental authority or JULT affiliates which also wear

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Complaint for Violation of Civil Rights (Non-Prisoner) the hat of Town Officials; proper discovery is important due to the inherent complexity of a case involving over 20 years of collusion between town officials, which has included the tampering with and destruction of official town records. 224. The Town of Underhill and Jericho Underhill Land Trust act together to preferentially purchase certain properties at a premium price from Town Officials or others among the "in crowd" primarily for recreation as opposed to genuine conservation (specifically the purchase of Casey's Hill and Tomasi Meadow properties by JULT and subsequent transfer to the Town of Underhill). 225. Plaintiff asserts JULT members made concerted efforts to purchase Defendant Dick Albertini's property for a gravel pit at a premium price demonstrating the degree in which personal ulterior motives control Underhill's governance in ways in which many of Underhill's Town Officials are rarely, if ever, reaching impartial decisions and JULT members consistently look out for the interests of other Town Officials and fellow JULT members. 226. The Jericho Underhill Land Trust and its affiliates, actively manipulate the public's interest in "conservation" and "preservation" to further an ancillary

goal which is the goal of developing public recreational opportunities for their

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Complaint for Violation of Civil Rights (Non-Prisoner) 1 membership in ways that have extraordinarily little, if anything, to do with genuine environmental conservation and preservation. 2 227. JULT's seemingly benign development of public recreational opportunities 3 through public funding (including the Town of Underhill) and their 4 membership has functioned as a thinly veiled way to increase personal 5 property values and economic returns from the subdivision and development 6 of JULT affiliate properties the optimal distance from recreational 7 opportunities being developed at the expense of other nearby landowners, 8 without compensation. 9 228. Livy Strong currently Chairs both JULT and the Jericho Underhill Park 10 District; JULT recognizes the strong nexus between JULT and official 11 governmental action throughout their website, including stating, "The Jericho 12 Underhill Land Trust is best known for its establishment of the Mills Riverside 13 Park in 1999...The Mills Riverside Park is owned and managed by the Jericho 14 Underhill Park District." 15 229. The nexus of Defendant Jericho Underhill Land Trust actions under the 16 municipal authority of the Town of Underhill enables JULT to violate 17 Plaintiff's rights while in parallel finding public and private sources of funding 18 to purchase properties owned by Town Officials or fellow JULT members to 19 achieve a disproportionate benefit for JULT affiliates (which includes multiple 20

Complaint for Violation of Civil Rights (Non-Prisoner) examples of a straightforward subdivision and development process for JULT 1 member's real estate relative to other similarly situated real estate) at the cost 2 of Plaintiff and other landowners. 3 230. The purchase of Casey's Hill, the effortless *preliminary* subdivision process 4 of Defendant Dick Albertini's property and a similarly effortless *preliminary* 5 subdivision process for Defendant Marcy Gibson provide substantiation for 6 allegations in paragraph 223 when compared to the Town of Underhill's 7 treatment of Plaintiff's property. 8 231. JULT Members outright lied during the 2010 New Road Reclassification and 9 as outlined above fellow JULT affiliates had a majority roll in the outcome of 10 the 2010 New Road reclassification enabling JULT to act in collusion to exert 11 disproportionate influence in the future taking of Plaintiff's property. 12 232. Another example of the disproportionate influence of JULT members 13 occurred on April 29th, 2014 when JULT's interests completely outweighed 14 the voices of Nancy Shera, Jeff Moulton, Carol Butler, Jeff Sprout and Kane 15 Smart (Downs Rachlin Martin, attorney for David Demarest and Jeff 16 Moulton). 17 233. Dick Albertini and Marcy Gibson's furtherance of their own personal self-18 interests was only possible due to collusion with fellow JULT members with a 19 shared desire to take Plaintiff's property and property access rights; this is 20 Page 72 of 96

Complaint for Violation of Civil Rights (Non-Prisoner) even more egregious because Plaintiff built his domicile on New Road before 1 Marcy Gibson purchased her property and the disproportionate personal profit 2 for members enjoying a streamlined subdivision and development process is 3 not a permissible goal for a 501(c)3 Land Trust. 4 234. Marcy Gibson's special relationship with the Town of Underhill as a JULT 5 member and former Town Official also allowed her to avoid the problems of 6 having access to a trail begin at the bottom of her driveway (or the recreational 7 destination which is advertised as the "Crane Brook Area") even though the 8 property opposite her driveway is publicly owned by the Town of Underhill 9 and despite Marcy Gibson officially seeking Plaintiff be forced into exactly 10 that situation by the 2010 New Road Reclassification. 11 235. Town Officials with a special relationship with JULT, and JULT members 12 actively serving as Town Officials, were heavily involved in both the fictional 13 2001 reclassification and Town of Underhill acquiring Casey's Hill in the early 14 2000's under very questionable circumstances and motivations. 15 236. It is vitally essential that Plaintiff be afforded the opportunity to conduct 16 appropriate discovery into the *entire* circumstances surrounding *municipal* 17 decision making and the eventual purchases of Casey's Hill at a substantial 18 profit for Town Officials, instead of other available properties, and the 19 concurrent Town of Underhill efforts to devalue NR-144 and other properties 20 Page 73 of 96

Complaint for Violation of Civil Rights (Non-Prisoner) which had their parcel code abbreviation changed to "FU" as demonstrated by 1 Table 1 on page 25. 2 237. JULT decided to have the Town of Underhill acquire Tomasi Meadow; 3 4 without any functional voter input on the best focus of public conservation efforts, as opposed to the binary choice of conserve what JULT has chosen for 5 the Town of Underhill or nothing at all, despite other properties available for 6 sale at the time with more acreage per dollar and naturally functioning 7 ecosystems far more suitable for conservation. 8 **Substantiation of Claims Specific to Petition Clause of First Amendment** 9 238. Defendant Daniel Steinbauer willfully refused to remove himself from a lead 10 role involving circumventing Plaintiff's Petition on Public Accountability, and 11 the subsequent circumventing of the ability for Plaintiff and over 5% of 12 Underhill's voters to have three *non-binding* articles properly warned and 13 subsequently placed on the 2021 Town Meeting Day ballot is a recent overt 14 example of the impacts of not resolving Conflict of Interest allegations against 15 a Town Official. 16 239. Defendant Daniel Steinbauer was also central to circumventing the 2010 17 Petition on Fairness in Road Maintenance of Public and Private Roads, which 18

	Complaint for Violation of Civil Rights (Non-Prisoner)
1	was submitted in accordance with state law and could have prevented over a
2	decade of state litigation and many of the present causes of action.
3	240. Defendants Steve Walkerman, Dan Steinbauer, and Steve Owens
4	unanimously refused to abide by the demands of the 2010 Petition on Fairness
5	in Town Road Maintenance.
6	241. Defendants Dan Steinbauer, Bob Stone, and Peter Duval unanimously
7	refused to abide by the demands of the 2020 Petition on Public Accountability.
8	242. Plaintiff has a preponderance of documentation, knowledge, and belief that a
9	clique of Town Officials will readily follow input from a small fraction of
10	Underhill's residents (even if it incurs additional legal expenses to seek legal
11	advice on how best to go against the findings of a State of Vermont Speed
12	Study, or results in litigation with residents) while obstinately refusing to act
13	on petitions submitted by Plaintiff or other residents (such as Lisa Fuller in
14	2002, or Natalie Caughlin in 2020) which had substantial voter support.
15	243. Plaintiff asserts there are literally hundreds of pages of public records
16	excerpts over a span of the past 20 years which can document materially
17	adverse actions by Town Officials which have been intended to dissuade
18	landowners and other residents that may disagree with a town official from
19	speaking out against problems within Underhill's governance, which in the

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Complaint for Violation of Civil Rights (Non-Prisoner) most extreme circumstances prevents residents from contacting the Town about both minor and major issues lest they too be ostracized as "Others." 244. Plaintiff asserts there is relevance of the word intentional choice "Others" in in various public meeting minutes and the willful decision to heavily censor "others present" from a functional say in the 2020 Underhill Town Plan is demonstrative of what has referred to as "The Underhill Way." 245. Plaintiff asserts Defendants have also used deceptive exaggerations such as "Several members of the Conservation Commission" in attempts to create a perception of legitimacy to wield governmental authority to violate the right to petition for redress of grievances which includes refusing to honor a petition submitted by Lisa Fuller with the support of 60 residents, Plaintiff's 2010 Petition in Fairness in Town Road Maintenance of Public and Private Roads which was duly submitted with over 5% of Underhill's registered voters signatures, the Butler's petition duly submitted with over 15% of Underhill's registered voters signatures, and Plaintiff's most recent 2020 Petition on Public Accountability duly submitted with the support of over 5% of Underhill's registered voters.

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### FIRST CAUSE OF ACTION

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# Violation of the Fourteenth Amendment - Procedural Due Process

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Plaintiff against Defendants named in ¶12-42 and restating 45 under 42 U.S.C. § 1983

paragraphs of this Complaint.

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246. Plaintiff re-alleges and incorporates by reference herein all relevant

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247. Plaintiff has been denied structural due process, and the procedural due

process right of access to impartial decision makers to determine municipal road maintenance decisions and road reclassification decisions; both of which have been willfully manipulated against Plaintiff to such an extreme degree by Defendants to willfully cause the intentional categorical taking of Plaintiff's

private property and the vast majority of Plaintiff's property interests.

248. As elaborated in paragraphs 68-77 beginning on page 20 and throughout the present claims, a deferential administrative review of a Defendant-fabricated record involving narrowly defined preceding legal matters allowed willful and malicious intrinsic and extrinsic fraud by Defendants to be unaddressed in prior narrowly defined state court proceedings.

# SECOND CAUSE OF ACTION

# Corresponding Fourteenth Amendment 42 U.S.C. § 1983 Monell Claim

Plaintiff against Defendant Town of Underhill for Violation of the Fourteenth Amendment - Procedural Due Process

Complaint for Violation of Civil Rights (Non-Prisoner) 249. Plaintiff re-alleges and incorporates by reference all Town Official actions 1 and inactions under the First Cause of Action as Monell Claim against the 2 Town of Underhill with resultant municipal liability. 3 250. This complaint only documents a small fraction of the longstanding pattern 4 and practice of the Town of Underhill's willful and perfidious violation of the 5 rights of Plaintiff and other residents. 6 THIRD CAUSE OF ACTION 7 Violation of the Ninth and Fourteenth Amendment - Substantive Due Process 8 Plaintiff against Defendants named in ¶12-42 and restating ¶45 9 251. Plaintiff re-alleges and incorporates by reference herein all relevant 10 paragraphs of this Complaint. 11 252. Plaintiff has been denied substantive due process by the combination of 12 perfidious municipal breaches of promises and public trust combined with 13 numerous malicious actions and inactions which have risen to such an extreme 14 degree (both in duration and in severity) in violation of Plaintiff's First, Fifth, 15 and Ninth amendments constitutional rights. 16 253. Defendants' actions and inactions over the past 20 years demonstrates an 17 awareness that Vermont Law only allows municipalities to take private 18 property by the process of Eminent Domain under a far more narrowly defined 19

Complaint for Violation of Civil Rights (Non-Prisoner) set of circumstances which outright precludes recreation as a lawful primary 1 goal of the taking. 2 254. Defendants have never made any arguments for the reclassification of a 3 segment of TH26 into a Legal Trail which would not rationally have been 4 better achieved by either proper maintenance of public infrastructure or the 5 discontinuance of a segment of TH26 other than recreation. 6 255. Plaintiff asserts the facts stated in paragraph 253 and 254 when taken 7 together clearly demonstrate Defendants acted contrary to clearly established 8 state laws which has caused repetitive violation of the substantive right of 9 privacy around one's domicile the proximate cause of which is Defendants 10 creation of the "Crane Brook Trail" and subsequent advertising of the area as a 11 recreational destination. 12 256. Plaintiff makes reference to paragraphs \_\_\_\_\_ to emphasize that Defendants 13 had almost certain knowledge that as a matter of Vermont law the Vermont 14 Constitution constrains the municipal taking of private property to necessity, 15 as opposed to simply creating recreational opportunities for the profit and 16 pleasure of a few influential interest groups at the expense of other local 17 landowners. 18 19

	Complaint for Violation of Civil Rights (Non-Prisoner)				
1	257. Defendants The Town of Underhill, Dan Steinbauer, Bob Stone, and Peter				
2	Duval refusal to allow the Petition on Public Accountably, which Plaintiff				
3	submitted with over 5% of Underhill's registered voters signatures prevented				
4	three non-binding advisory articles to the ballot be voted on March 4, 2021.				
5	258. Defendants have a longstanding pattern and practice of violating Plaintiff's				
6	constitutional right to equal treatment under the law.				
7	259. Defendants' willful collusion to repeatedly violate both Federal and State				
8	laws is also a violation of Plaintiff's substantive rights.				
9	FOURTH CAUSE OF ACTION				
10	Corresponding Ninth and Fourteenth Amendment 42 U.S.C. § 1983 Monell				
11	Claim				
12 13	Plaintiff against Defendant (¶9) Town of Underhill for Violation of the Fourteenth Amendment - Substantive Due Process				
14	260. Plaintiff re-alleges and incorporates by reference the actions and inactions of				
15	the Third Cause of Action as Monell Claim against the Town of Underhill.				
16	FIFTH CAUSE OF ACTION				
17	Violation of the Fifth Amendment – Taking Clause				
18 19 20	Plaintiff against Defendants ¶12-42, and recognizing 45, for persistent efforts to take consistently greater amounts of Plaintiff's property and property interests without just compensation under 42 U.S.C. § 1983				
21 22	261. This cause of action is most succinctly supported by paragraph 82 on page				
23	23 and Table 1 on page 25.				
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Complaint for Violation of Civil Rights (Non-Prisoner) 262. The February 26, 2021 Vermont Supreme Court Decision, which was built upon Defendants' persistent fraud on the court and due process violations in prior state litigation, officially extinguished Plaintiff's previously promised and self-executing private right of reasonable access to parcel NR-144 (which was later renamed FU-111) and documents the unconstitutional permanent taking of Plaintiff's property unless this Court grants Plaintiff's prayers for relief. 263. Plaintiff also re-alleges and incorporates by reference herein all relevant paragraphs of this Complaint. SIXTH CAUSE OF ACTION Corresponding Fifth Amendment 42 U.S.C. § 1983 Monell Claim Plaintiff against Defendant (¶9) Town of Underhill for Violation of the Fifth Amendment - Taking Clause 264. Plaintiff re-alleges and incorporates by reference all actions and inactions by Town Officials under the Fifth Cause of Action as Monell Claim against the Town of Underhill with resultant municipal liability. 265. This complaint documents only a small handful of the longstanding patterns and practice of the Town of Underhill perfidiously violating the rights of Plaintiff and other residents in efforts to take private property and private

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property interests without just compensation.

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### **SEVENTH CAUSE OF ACTION**

# Violation of the First Amendment – Censorship and Manipulation of Public Records of Plaintiff's Protected Speech and Retaliation for Plaintiff's **Protected Speech**

Plaintiff against Defendants in ¶ 12, 13, 21, 22 23, 24, 27, 28, 29, 31, 33, 34, 35, 36, 39, 40, 42, with the caveat expressed under ¶45, based upon 42 U.S.C. § 1983

- 266. Plaintiff re-alleges and incorporates by reference herein all relevant paragraphs of this Complaint.
- 267. Allegations against Defendants outlined in paragraph 193 on page 59, paragraph 198 and 199 beginning on page 61, paragraph are some of the most notable instances substantiating this cause of action.
- 268. It is inherently retaliatory to remove money from a budget which would improve the condition of the public right of way adjacent to Plaintiff's property simply because Plaintiff requested the maintenance be conducted in a manner that would benefit all reasonable interest groups, as opposed to only a few.
- 269. The Town of Underhill providing winter maintenance to one Class IV road segment while simultaneously choosing ~12 years of state court litigation instead of considering Plaintiff's good faith inquiry into the Town of Underhill's willingness to grant for a grant to replace a failed culvert with a municipal investment of a mere \$1,600 (or assist in removal of litter for the

Complaint for Violation of Civil Rights (Non-Prisoner) segment of New Road abutting Plaintiff's property north of the Town Garage) 1 is demonstrative of a level of de facto bias against, retaliation against, and 2 collusion against Plaintiff without furthering any legitimate government 3 4 interest. 5 **EIGHTH CAUSE OF ACTION** Corresponding First Amendment 42 U.S.C. § 1983 Monell Claim 6 Plaintiff against Defendant Town of Underhill (¶9) for Violation of the First 7 Amendment - Censorship and Manipulation of Public Records of Plaintiff's 8 protected speech and retaliation for Plaintiff's protected speech 9 10 270. Plaintiff re-alleges and incorporates by reference all actions and inactions perpetuated by Town officials which are claimed under the Seventh Cause of 11 Action as a Monell Claim against the Town of Underhill with resultant 12 municipal liability. 13 271. Plaintiff has personally witnessed a longstanding pattern and practice of the 14 Town of Underhill willfully misrepresenting, editing, and deleting, and 15 suppressing protected speech from public meetings and other records. 16 272. The degree and consistency of retaliation by the Town of Underhill for 17 protected speech has caused a hesitancy of many residents to publicly express 18 dissenting opinions. 19

# Complaint for Violation of Civil Rights (Non-Prisoner) **NINTH CAUSE OF ACTION** 1 Violation of the Fifth, Ninth and Fourteenth Amendment - Collusion to 2 Violate Plaintiff's Procedural Due Process Rights and Substantive Due 3 **Process Rights** 4 Plaintiff against Defendant Jericho Underhill Land Trust (¶44) under 42 U.S.C. § 5 1983 6 273. Plaintiff re-alleges and incorporates by reference herein all relevant 7 paragraphs of this Complaint which involve Town of Underhill and Town 8 Officials when such actions and inactions were predicated by decisions made 9 by trustees, donors, members, and other known affiliates of JULT acting under 10 color of law. 11 274. The percentage of Defendants to this complaint (paragraphs 12, 15, 18, 19, 12 20, 22, 25, 28, 29, 32, 35, 36, 40, and 41) which are known to be both JULT 13 affiliates and Town Officials which acted under color of law to violate 14 Plaintiff's clearly established rights is demonstrative of the ability of JULT to 15 16 achieve its own private purposes synonymous with official governmental authority. 17 275. Paragraphs 221-237 beginning on page 69 are demonstrative of JULT's 18 desires being synonymous with what actions Defendant Town of Underhill 19 will make on behalf of JULT under color of law. 20

# Complaint for Violation of Civil Rights (Non-Prisoner) 1 TENTH CAUSE OF ACTION Violation of the First Amendment - Censorship of Plaintiff's Protected Speech 2 Plaintiff against Defendant Front Porch Forum, Inc. (¶43) under 42 U.S.C. § 1983 3 276. Plaintiff re-alleges and incorporates by reference herein all relevant 4 paragraphs of this Complaint and public records specific to Front Porch 5 Forum's special relationship with local Vermont governments and censorship 6 of protected speech. 7 277. There are multiple prior instances of FPF censoring Plaintiff, and other 8 residents throughout Vermont, the most egregious factual censorship of 9 Plaintiff's protected speech on "essential civic infrastructure" is summarized 10 in paragraphs 209-220 beginning on page 65. 11 278. FPF's has demonstrated a willful decision to achieve the ability to act under 12 color of law with a significant nexus to official governmental authority and 13 actions. 14 279. FPF has censored protected speech on multiple occasions throughout 15 Vermont (which has included the retaliatory nature of blocking all of 16 Plaintiff's potential essential public posts) is a violation of the First 17 amendment. 18

Complaint for Violation of Civil Rights (Non-Prisoner) 1 **ELEVENTH CAUSE OF ACTION** Violation of the First Amendment – Right to Petition Clause 2 3 (42 U.S.C. § 1983, Plaintiff against Defendants 12, 13, 14, 31, 40) 280. Plaintiff re-alleges and incorporates by reference herein all relevant 4 paragraphs of this Complaint which involve Defendants refusing to abide by 5 duly submitted petitions, including the 2010 Petition on Fairness or the 2020 6 Petition on Public Accountability. 7 281. Paragraphs 238-245 beginning on page 74 partially specifies how this 8 specific constitutional violation has caused extreme harm to Plaintiff and 9 democratic processes within Underhill's governance. 10 **TWELFTH CAUSE OF ACTION** 11 Corresponding Monell Claim for Violation of the Right to Petition Clause of 12 First Amendment 13 282. Plaintiff re-alleges and incorporates by reference all actions and inactions 14 perpetuated by Town officials which are claimed under the Eleventh Cause of 15 Action as a Monell Claim against the Town of Underhill. 16 **JURY DEMANDED** 17 Plaintiff demands a jury trial. 18 19

# REQUEST FOR RELIEF SPECIFIC TO FIRST AND SECOND CAUSES OF ACTION

A. Injunctive relief finding the current Vermont Supreme Court

Precedent set in *Ketchum* creates an unconstitutional interpretation of

Vermont law which results in *de facto* structural due process violation;

a *constitutionally valid interpretation* of Vermont law requires road

maintenance and reclassification decisions be appealable in

accordance with the procedural due process protections of 19 V.S.A. §

740 and that this process shall be *competently* conducted in a *timely*manner, as was the case due to well-established law prior to the

Vermont Supreme Court's *Ketchum* decision.

B. Injunctive relief, involving the segment of TH26/New Road/Fuller Road which remained a Class IV town highway after the 2010 New Road Reclassification, generally based upon the Vermont Superior Court decision in the prior maintenance appeal but updated to account for the further deterioration of Plaintiff's limited remaining Class IV road frontage in subsequent years due to Defendants' sustained refusal to conduct *any* maintenance of the segment of TH26 abutting Plaintiff's property.

C. Injunctive relief remanding a *new* Notice of Insufficiency appeal in Vermont courts to review the insufficiency in maintenance of the former Class III/Class IV segment of New Road which was reclassified into a Legal Trail in 2010 *separated from the prior intrinsic and extrinsic fraud upon the state courts*; since this segment was reclassified into a Legal Trail in 2010 based *purely* upon Defendants' fraud upon the court as a way to circumvent Plaintiff's *first-filed* Notice of Insufficiency appeal, it is necessary to stipulate that review be under Rule 74 of Vermont Rules of Civil Procedure and *based solely upon both the Underhill Road Policies and Vermont State Town Highway classifications of TH26 as existed on January 1, 2010.* 

D. If Defendants require this Court issue the injunctive relief specified in C, as opposed to Defendants attempting to reach a mutual agreement through mediation between Plaintiff and impartial Town of Underhill representatives, it is judicially appropriate that this Court order Defendants to pay Plaintiff's legal fees and expenses for all Notice of Insufficiency appeals that may be remanded to Vermont courts.

Injunctive relief requiring Town of Underhill Officials to recuse themselves, or be recused against their will, when a documentable conflict of interest exists since unaddressed Conflicts of Interest cause

an impermissibly high risk of additional procedural due process violations.

# REQUEST FOR RELIEF SPECIFIC TO THIRD AND FOURTH CAUSES OF ACTION

- E. Declaratory relief stating all Vermont Class IV Town Highways and Town Legal Trails *shall* be maintained without bias; interested persons in Vermont, in addition to a procedural due process protections of a *timely* Rule 74 appeal when a Town Highway is altered by a lack of maintenance or reclassification from that which would be reasonably expected have a substantive right that a Taking *only occurring* due to *Necessity*.
- F. Relief sought under other causes of actions which may be more efficiently addressed under this cause of action.

# REQUEST FOR RELIEF SPECIFIC TO FIFTH AND SIXTH CAUSES OF ACTION

G. Compensatory damages for the temporary categorial taking of Plaintiff's reversionary property rights and the unmitigated damages of the taking of additional property interests and value, subject to proof, from the date of the Town of Underhill's 2010 New Road Reclassification until such time as these damages may be mitigated.

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- H. Compensatory damages, according to proof, for the past taking of the reasonable expectation of privacy at Plaintiff's domicile since

  Defendants first began willfully directing public recreation to the

  "Crane Brook Conservation District" while simultaneously refusing to mitigate *any* resultant impacts to Plaintiff, other nearby private property owners, or the environment.
- I. Declaratory relief confirming the downgrade of a Town Highway to an entirely unmaintained Legal Trail or an entirely unmaintained Class IV Road constitutes a greater categorical taking than a conversion of a railroad right of way into a Legal Trail: municipalities have discretion to EITHER provide minimal maintenance of Class 4 roads when staff and financial resources allow (consisting of, at a minimum, honoring the historical municipal promise of replacement of bridges and culverts, "as needed" addition of gravel, and periodic litter removal) and "Legal Trails" (such as, at a minimum, periodic litter removal) OR they shall follow the legal procedure to discontinue an unmaintained Class 4 Road or Legal Trail to avoid the categorical and regulatory taking of private property and property interests without constitutionally required due process or just compensation.

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J. Injunctive relief requiring the Town of Underhill to EITHER reclassify the Legal Trail portion of the central segment of the former TH26 corridor back into a Class III or IV Town Highway which is reasonably maintained OR discontinue a portion of the unmaintained segment of Class IV road and all of the Legal Trails on TH26 with legally binding stipulations agreeable to Plaintiff OR fully compensate Plaintiff for the ongoing current and future loss of reversionary property rights, the permanent taking of the previously promised reasonable southerly access to Plaintiff's domicile and surrounding property, the resultant taking of reasonable investmentbacked returns of Plaintiff's property taken by the most recent Vermont Supreme Court Decision, and financial compensation for the taking of the intrinsic value and privacy of a personal domicile above the purely financial losses of private property economic value.

K. Compensatory damages of lost potential income and reasonable returns on investment of Plaintiff's farm, Green Mountain Mycosystems LLC, and concurrent damages caused by Defendants willful misrepresentation of Plaintiff's protected speech in ways that damaged Plaintiff's professional reputation as an Environmental Scientist.

- L. Compensation for the compensable property interest inherent to the Notice of Insufficiency, which Plaintiff and co-litigants timely filed; addition of additional interested parties to this cause of action as the court deems just and proper.
- M. In addition to punitive damages against Defendant Steve Walkerman stated in paragraph U, an additional punitive damage equal to the total amount of capital gains Steve Walkerman achieved from the sale of his real estate located near TH26.
- N. In addition to punitive damages against Defendant Dick Albertini stated in paragraph U, additional punitive damages equal to the total amount of capital gains obtained from the subdivision and sale of PV109 and the total capital gains from the sales of all other nearby real estate Dick Albertini profited from.

# REQUEST FOR RELIEF SPECIFIC TO SEVENTH AND EIGTH CAUSES OF ACTION

- O. As the Court deems proper, according to proof, compensatory and punitive damages for Defendants' retaliatory actions and inactions the proximate cause of which were Plaintiff's protected speech.
- P. As the Court deems proper, according to proof, compensatory and punitive damages for Defendants' willful mischaracterization of, or

willful censorship of, public records and Plaintiff's protected speech which has resulted in personal and professional harm to Plaintiff's good name and reputation.

### REQUEST FOR RELIEF SPECIFIC TO NINTH CAUSE OF ACTION

- Q. As the Court deems proper, compensatory and punitive damages against Defendant Jericho Underhill Land Trust for violation of Plaintiff's Fifth, Ninth, and Fourteenth amendment rights.
- R. After discovery is complete, compensatory and punitive damages as the Court may deem just and proper against any additional individual Town Officials and Jericho Underhill Land Trust affiliates functionally acting under color of law, according to proof of individual capacity liability for violation of, or collusion to violate, Plaintiff's constitutional rights.

### REQUEST FOR RELIEF SPECIFIC TO TENTH CAUSE OF ACTION

S. Declaratory relief finding the nexus between Defendant Front Porch

Forum and local Vermont governmental authority as "Essential Civic

Infrastructure" precludes the censorship of protected speech.

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# REQUEST FOR RELIEF SPECIFIC TO ELEVENTH AND TWELFTH CAUSES OF ACTION

T. Injunctive relief requiring Defendant Town of Underhill allow the Petition on Public Accountability *Advisory-Articles* to be properly warned and placed on the ballot to be voted upon Town Meeting Day.

# REQUESTS FOR RELIEF ATTRIBUTED TO INDIVIDUALLY NAMED DEFENDENTS' WILLFUL VIOLATION OF PLAINTIFF'S CIVIL RIGHTS

- U. Punitive damages against Defendants Daniel Steinbauer, Dick Albertini, Jonathan Drew, Marcy Gibson, Stan Hamlet, Clifford Peterson, Patricia Sabalis, Trevor Squirrel, Ted Tedford and Steve Walkerman, each individually, equal to 3 times all presently claimed compensatory damages.
- V. Punitive damages against Defendant Bob Stone, Rick Heh, Brad Holden, Steve Owen, Rita St Germain, Karen McKnight, Nancy McRae, Daphne Tanis, Mike Weisel, each individually, equal to all presently claimed compensatory damages.

# REQUESTS FOR RELIEF ATTRIBUTED TO ALL CAUSES OF ACTION AGAINST TOWN OF UNDERHLL AND NAMED TOWN OFFICIALS

W.Payment of compensatory damages adjusted for inflation consisting of all legal fees, expenses, and professional services Plaintiff has incurred in preparation for and in actual past litigation of legal matters

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the proximate cause of which was official the pursuit of "any way the Town could rescind the access [to Plaintiff's home and land]" and all resultant past and present willful violations of Plaintiff's civil rights.

- X. Compensatory damages according to proof, and adjusted for inflation, for the extreme stress, mental and emotional pain and suffering, and the physical health impacts protracted litigation with the Town of Underhill has caused Plaintiff due to the *malicious* intention to purloin Plaintiff's property expressed in the October 8, 2009, the complete disregard for and willful violation of the legal protections of promissory estoppel, and the subsequent violation of Plaintiff's First, Fifth, Ninth, and Fourteenth amendment rights caused by Defendants Town of Underhill and Defendant town officials sued in an individual capacity for relentlessly pursuing that avowed malicious goal.
- Y. Any request for relief specified under one cause of action may be more appropriately awarded based upon another cause of action or applied as a directly related self-executing constitutional right.
- Z. All awarded compensation shall be adjusted for both inflation and taxation implications.
- Payment of legal expenses and expert testimony for the present AA. case.

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Complaint for Violation of Civil Rights (Non-Prisoner) Payment of reasonable attorney's fees pursuant to BB. 42 U.S.C. Section 1988. CC. All other relief the Court may deem to be just or proper. **CERTIFICATION AND CLOSING** 283. Under Federal Rule of Civil Procedure 11, by signing below, I certify to the best of my knowledge, information, and belief that this complaint: (1) is not being presented for an improper purpose, such as to harass, cause unnecessary delay, or needlessly increase the cost of litigation; (2) is supported by existing law or by a non-frivolous argument for extending, modifying, or reversing existing law; (3) the factual contentions have evidentiary support or, if specifically so identified, will likely have evidentiary support after a reasonable opportunity for further investigation or discovery; and (4) the complaint otherwise complies with the requirements of Rule 11. 284. I agree to provide the Clerk's Office with any changes to my address where case-related papers may be served. I understand that my failure to keep a current address on file with the Clerk's Office may result in the dismissal of my case. Signature of Plaintiff: 2 Date of signing: August 2, 2021 David P Demarest

P.O. Box 144 Underhill, VT 05489 (802)363-9962

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